

# CITY OF LOWELL LANE COUNTY, OREGON

ANNUAL FINANCIAL REPORT For the Fiscal Year Ended: June 30, 2022



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ANNUAL FINANCIAL REPORT

For the Fiscal Year Ended: June 30, 2022

Prepared by the Finance Department

of the City of Lowell

## Annual Financial Report Fiscal Year Ending: June 30, 2022

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INTRODUCTORY SECTION

### CITY OF LOWELL

### CITY OFFICIALS

## June 30, 2022

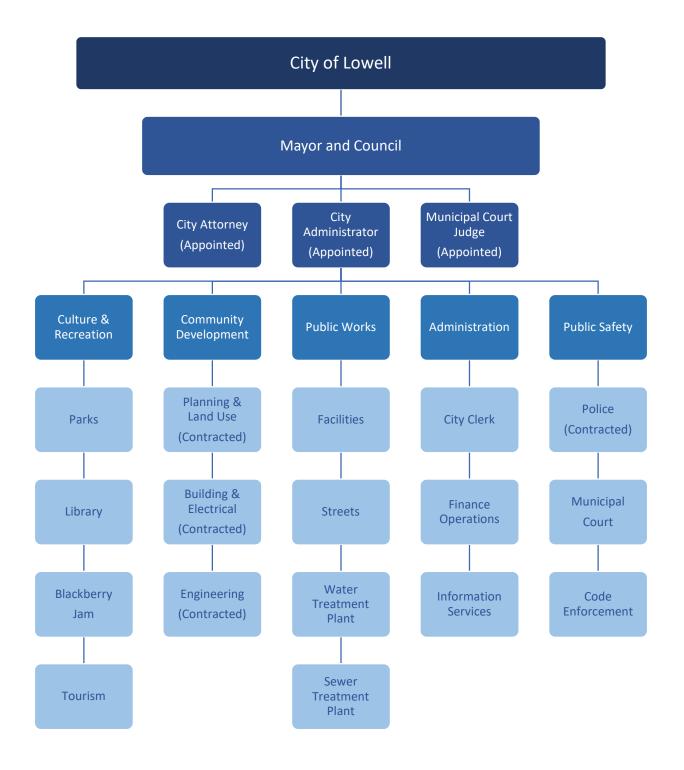
## ELECTED OFFICIALS

Position	Title	Name and Address	Term Expires
		Don Bennett	
1	Mayor	540 Sunridge Lane	December 31, 2022
-		Lowell, OR 97452	
		Jimmy Murray	
2	Council Member	72 Wetleau Dr	December 31, 2022
		Lowell, OR 97452	
		Maureen Weathers	
3	Council Member	PO Box 39	December 31, 2022
		Lowell, OR 97452	
		Tim Stratis	
4	Council Member	PO Box 342	December 31, 2022
		Lowell, OR 97452	
		Gail Harris	
5	Council President	PO Box 328	December 31, 2024
		Lowell, OR 97452	
		APPOINTED OFFICIALS	
	Title	Name	Appointed
	City Administrator	Jeremy Caudle	January 4, 2021
	Attorney at Law	Gary Darnielle	July 1, 2020
	Municipal Judge	Frank Segarra	October 15, 2012
		MAILING ADDRESS	
		City of Lowell	
		107 East Third Street	

PO Box 490

Lowell, Oregon 97452 Phone (541) 937-2157 - Facsimile (541) 937-2936

## CITY OF LOWELL Organizational Chart



INDEPENDENT AUDITOR'S REPORT



## **INDEPENDENT AUDITOR'S REPORT**

Mayor and Members of the City Council City of Lowell Lane County, Oregon

## **Report on the Audit of the Financial Statements**

## Opinions

We have audited the accompanying modified cash basis financial statements of the governmental activities, business-type activities, each major fund and the aggregate remaining fund information of the City of Lowell, as of and for the year ended June 30, 2022 and the related notes to the financial statements, which collectively comprise the City of Lowell's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities, business-type activities, each major fund and the aggregate remaining fund information of the City of Lowell as of June 30, 2022 and the respective changes in modified cash basis financial position and where applicable, cash flows thereof for the year then ended in conformity with the modified cash basis of accounting described in Note 1.

## **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Lowell and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## Emphasis of Matter – Basis of Accounting

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

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## **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1 and for determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

## Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal controls. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of Lowell's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Lowell's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## **Other Matters**

### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Lowell's basic financial statements. The Management's Discussion and Analysis on pages 7-16 is presented for purposes of additional analysis and is not a required part of the basic financial statements. We have applied certain limited procedures to this supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The combining statements and budgetary comparison schedules on pages 38-58 are presented for purposes of additional analysis and are not a required part of the basic financial statements. This supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards accepted in United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

## Statistical Information

Management is responsible for the other information included in the annual report. The other information comprises the statistical information on pages 59-78, but does not include the basic financial statements or our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or provide any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the financial statements, or the other in formation otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

## **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated May 25, 2023, on our consideration of the City of Lowell's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters for the year ended June 30, 2022.

The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Lowell's internal control over financial reporting and compliance.

## **Other Reporting Required by Oregon State Regulations**

In accordance with the Minimum Standards for Audits of Oregon Municipal Corporations, we have also issued our report dated May 25, 2023, on our consideration of the City of Lowell's internal control over financial reporting and on tests of its compliance with the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

## Emerald CPA Group, LLP

Eugene, Oregon May 25, 2023

MANAGEMENT'S DISCUSSION & ANALYSIS

Management's Discussion and Analysis (MD&A) focuses on current year activities and resulting changes. This MD&A is based on currently known facts, decisions, and conditions that existed as of the date of the independent auditor's report. Please read it in conjunction with the City's financial statements, which follow this discussion and analysis.

This discussion and analysis present the highlights of financial activities and the financial position of the City of Lowell. The analysis focuses on significant financial issues, major financial activities and resulting changes in financial position, debt administration, capital assets, budget changes and variances from the budget, specific issues related to funds and the economic factors affecting the City.

#### FINANCIAL HIGHLIGHTS

- The City's total Assets as of June 30, 2022, are \$10,379,477, an increase of \$417,597 over the previous year primarily a result of construction in progress for the City Hall/Library improvements, the acquisition of land, and the water meter upgrade program, less current year depreciation expense.
- The City's total Liabilities are \$2,444,174, a decrease of \$80,303 from the previous year, primarily a result of debt service payments made.
- The City's total debt outstanding decreased \$81,501 or 3% during the current fiscal year. This decrease is the result of annual debt service payments made.
- The City's Net Position increased \$505,311 in governmental activities and decreased \$7,411 in businesstype activities for a combined increase of \$497,900 over the previous year.
- For its governmental activities, the City received \$183,315 in tax revenue, up \$28,167, or 17.9% over the prior year.
- For its business-type activities, the City recognized \$1,155,572 in program revenue including \$949,392 in charges for services, reflecting an overall increase of 30%.
- The City's governmental funds reported a combined fund balance of \$617,902, an increase of \$167,934 over the previous fiscal year. Of the total fund balance reported, \$384,879 is considered non-spendable, restricted, committed, or assigned. The remaining \$233,023 is available for spending at the government's discretion.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The following discussion and analysis is intended to serve as an introduction to the City's basic financial statements and other required supplementary information. The City's basic financial statements are comprised of four components:

- Government-wide financial statements
- Fund Financial statements
- Notes to the basic financial statements
- Supplementary information

#### **Government-wide financial statements**

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The *Statement of Net Position* presents information on all of the City's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *Statement of Activities* presents information showing how the City's net assets changed during the most recent fiscal year. Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes, fees, and inter-governmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities).

The governmental activities of the City include the following:

- General Government
- Public Works, Streets
- Infrastructure Systems Development
- Blackberry Jam Festival

The Business-type activities of the City include the following:

- Building Fund
- Water Utility
- Sewer Utility

#### Fund financial statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City uses fund accounting to demonstrate and ensure compliance with finance-related legal requirements. All of the funds of the City can be divided into two categories: Governmental funds and Proprietary funds.

Major funds are defined as the General Fund and any other fund where the assets, liabilities, revenues, or expenditures/expenses exceed 10% of total government fund amounts or 10% of total enterprise fund amounts and 5% of total government and enterprise fund amounts combined. Generally accepted accounting principles require that detailed information about major funds be separately disclosed.

#### **Governmental funds**

Governmental funds are used to account for activities where the emphasis is placed on available financial resources, rather than upon net income determination. Therefore, unlike the government-wide financial statements, governmental fund financial statements focus on the acquisition and use of current spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financial decisions. Both the governmental funds Balance Sheet and the governmental funds Statement of Revenues, Expenditures, and Changes in Fund Balances provide

reconciliations to facilitate the comparison between governmental funds and governmental activities. These reconciliations can be found in the basic financial statements.

The City maintains seven individual governmental funds: two major funds: The General Fund and the Street Fund, and six non-major funds: The Blackberry Jam Fund, Parks Systems Development Charges Fund, Transportation SDC Fund, Stormwater SDC Fund, and the Equipment Fund. Information for major funds is presented separately in the governmental fund Balance Sheet and in the governmental fund Statement of Revenues, Expenditures, and Changes in Fund Balances, all non-major funds are aggregated in one column.

The City adopts an annual appropriated budget for all governmental funds. To demonstrate compliance with the budget, budgetary comparison statements have been provided in the Supplementary Information section.

#### **Proprietary funds**

Proprietary funds are used to account for activities where the emphasis is placed on net income determination. The City maintains one type of proprietary fund known as an enterprise fund. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water utility and sewer utility operations, the collection of water and sewer SDC's and for reserves for water and sewer utility capital improvements. The water and sewer funds, both of which are considered major funds of the City, are combined with their associated reserve and SDC funds in the basic financial statements. The newly added Building Fund accounts for building and electrical inspection activity and is the only non-major enterprise fund.

The City also adopts an annual appropriated budget for all proprietary funds. The proprietary fund financial statements can be found in the Basic Financial Statements. To demonstrate compliance with the budget, budgetary comparison statements have been provided in the Supplementary Information section.

#### Notes to the basic financial statements

The notes to the basic financial statements contain additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements. They are an integral part of the basic financial statements and should be read in conjunction with them.

#### Other supplementary information

Combining statements and schedules, including budgetary comparison statements, follow the notes in this report.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

One important question asked about the City's finances is, "Is the City better or worse off as a result of the year's activities?" The information in the government-wide financial statements helps answer this question. These statements include all assets and liabilities, with the addition of reporting depreciation on capital assets. This is similar to the basis of accounting used by most private-sector companies.

The change in net position over time is one indicator of whether the City's financial health is improving or deteriorating. However, there are other non-financial factors that influence the City's fiscal health, such as changes in the economy and changes in the City's tax base, etc. This report includes a comparison to the prior year to assist the reader in determining the status of the City's fiscal standing over time. At the close of the most recent fiscal year, the City's assets exceeded liabilities (net position) by \$7,432,696.

#### **CITY OF LOWELL – NET POSITION**

The table below reflects a summary of net position compared to the prior fiscal year, the following notes summarize the major changes to net position.

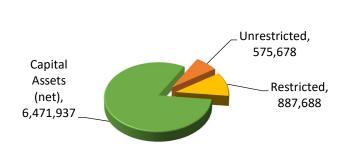
		Gover	ent	Busi	nes	5	Total				
		June 2022		June 2021	June 2022		June 2021		June 2022		June 2021
Current and other assets	\$	618,502	\$	452,370	\$ 885,464	\$	823,386	\$	1,503,966	\$	1,275,756
Capital assets		4,752,959		4,437,623	4,122,552		4,248,501		8,875,511		8,686,124
Total assets	\$	5,371,461	\$	4,889,993	\$ 5,008,016	\$	5,071,887	\$	10,379,477	\$	9,961,880
Current liabilities	\$	23,472	\$	24,443	\$ 105,806	\$	96,460	\$	129,278	\$	120,903
Non-current liabilities		841,216		864,088	1,473,680		1,539,486		2,314,896		2,403,574
Total liabilities	\$	864,688	\$	888,531	\$ 1,579,486	\$	1,635,946	\$	2,444,174	\$	2,524,477
Net position:											
Net investment in											
capital assets	\$	3,888,871	\$	3,551,494	\$ 2,583,066	\$	2,649,555	\$	6,471,937	\$	6,201,049
Restricted		371,055		251,163	516,633		530,533		887,688		781,696
Unrestricted		246,847	246,847 198,805		328,831 255,853			575,678			454,658
Total net position	otal net position \$ 4,506,773 \$ 4,001,462			\$ 3,428,530	\$	3,435,941	\$	7,935,303	\$	7,437,403	

#### Changes in net position

The entire balance of unrestricted net position may be used to meet the government's ongoing obligations to citizens and creditors within the fund they are located. The City's current and other assets equal \$1,503,966, an increase of \$228,210 over the previous year. The City's total non-current liabilities equal \$2,314,896, a decrease of \$88,678 from the previous fiscal year.

82% of the City's net position is invested in capital assets (e.g. land, buildings, equipment, and infrastructure, less accumulated depreciation), and reported net of any related debt. The City uses these capital assets to provide services to its citizens, thus, they do not represent resources available for future spending. 11% of the City's net position is restricted and represents cash and investments that are legally restricted for capital expansion or debt service. Finally, the remaining 7% is unrestricted, meaning it is available for meeting the City's ongoing obligations. The following chart displays the three components of net position as of June 30<sup>th</sup>.

Net Position



#### **CITY OF LOWELL – STATEMENT OF ACTIVITIES**

As with the Statement of Net Position, the Statement of Activities reports activities on a consolidated basis. A summary of significant activities follows the table below.

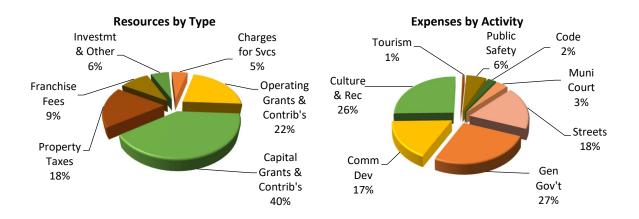
	Gove	rnme	nt	Busi	Total						
Revenues:	June 2022	J	lune 2021		June 2022		June 2021		June 2022	J	lune 2021
Program revenues:											
Charges for service	\$	\$	13,693	\$	949,392	\$	767,144	\$	1,002,772	\$	780,837
Capital grants & contributions	405,579		221,366		206,180		20,675		611,759		242,041
Operating grants	223,330		199,609		-		25,181		223,330		224,790
Total program revenues	682,289		434,668		1,155,572		813,000		1,837,861		1,247,668
General revenues:											
Property taxes	183,315		155,148		-		-		183,315		155,148
Franchise & public service taxes	96,397		59,158		-		-		96,397		59,158
Investment earnings	2,555		2,789		3,399		4,597		5,954		7,386
Other	678		11,114		1,850		8,539		2,528		19,653
Gain (loss) on sale of asset	57,860		-		-		-		57,860		-
Total general revenues	340,805		228,209		5,249		13,136		346,054		241,345
Total revenues:	1,023,094		662,877		1,160,821		826,136		2,183,915		1,489,013
Fundament											
Expenses:	140 414		152.001						1 4 0 4 1 4		152 664
General government	140,414		153,661		-		-		140,414		153,661
Culture & recreation	133,564		112,858		-		-		133,564		112,858
Public safety	29,453		28,968		-		-		29,453		28,968
Community Development	88,212		73,749		-		-		88,212		73,749
Code Enforcement	12,259		14,311		-		-		12,259		14,311
Tourism	3,202		2,251		-		-		3,202		2,251
Municipal court	17,901		13,815		-		-		17,901		13,815
Highways & streets	92,778		94,957		-		-		92,778		94,957
Building					101,115		26,413		101,115		26,413
Water					526,635		486,159		526,635		486,159
Sewer					540,482		469,825		540,482		469,825
Total expenses:	517,783		494,570		1,168,232		982,397		1,686,015		1,476,967
Increase in net position before											
transfers	505,311		168,307		(7,411)		(156,261)		497,900		12,046
Transfer to or			(40.200)				40.200				
(from) other funds	-		(49,299)		-		49,299		-		- 12.040
Change in net position	505,311		119,008		(7,411)		(106,962)		497,900		12,046
Beginning net position	4,001,462		3,882,454	~	3,435,941	-	3,542,903	~	7,437,403	•	7,425,357
Ending net position	\$ 4,506,773	\$	4,001,462	Ş	3,428,530	\$	3,435,941	Ş	7,935,303	\$	7,437,403

#### **Governmental Activities**

The net position for governmental activities increased \$505,311 over the prior year. This increase is mainly the result of ongoing operations for governmental activities.

Financial highlights from governmental activities for the year include:

- Property taxes comprise approximately 18% of governmental resources. For operating purposes, property tax revenues increased \$28,167 over last year, as allowed by statute.
- Charges for services represent 5% of governmental resources which include: Land use and other permits and licenses, reimbursement SDC's, festival revenue and court fines.
- Franchise fees increased \$37,239 over last year due to the addition of franchise fees paid by the City's water and sewer utilities.
- The major differences to governmental revenue include: an increase to land use permits of \$17,951 due to an increase in development, and an increase to capital grants of \$184,213 mainly due to a Ford Foundation Grant of \$191,466, a Roundhouse Foundation grant of \$20,000, and library capital improvement donations received of \$13,270, an increase to operating grants of \$23,721 mainly due to American Rescue Plan Act (ARPA) grant of \$78,436, and a \$57,860 gain on the sale of a parcel of property.
- Total governmental activity expenses increased \$23,213 mainly due to an increase in land use development activity and the renewal of the Blackberry Jam Festival.

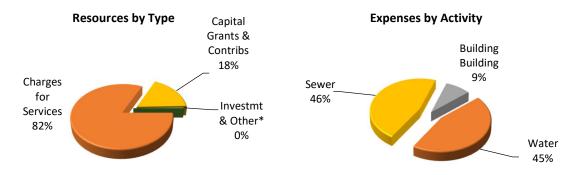


#### **Business Activities**

Business-type activities resulted in a \$7,411 decrease to net position from the prior year mainly the result of an increase in operational expenses, which include \$74,702 for the Building Fund, \$40,476 for the Water Fund and \$70,657 for the Sewer Fund.

Key activities during the fiscal year include:

- Charges for services in the water and sewer funds generated the majority of the \$949,392 in revenues for all business-type activities.
- Capital grants and contributions increased \$185,505 mainly due to an increase to system development charges of \$131,256 and an American Rescue Plan Act grant of \$54,249.
- Expenses increased \$185,835 mainly due to an increase in materials and services to water and sewer utilities as well as increased activity within the Building Fund.



\*Investment & Other resources above are less than 1%

#### FUND FINANCIAL ANALYSIS

As previously discussed, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. A summary of the City's fund balances and fund types follows the table below.

	Government				Busi	nes	s	Total			
	Ju	ine 2022	J	une 2021	June 2022	une 2022		June 2022		J	une 2021
General Fund	\$	264,759	\$	205,803	\$ -	\$	-	\$	264,759	\$	205,803
Street Fund		111,798		76,011	-		-		111,798		76,011
SDC Fund(s)		227,521		156,686	-		-		227,521		156,686
Euqipment Fund		-		-	-		-		-		-
BBJ Festival Fund		13,824		11,468	-		-		13,824		11,468
Building Fund		-		-	57,234		29,944		57,234		29,944
Water Operating Fund		-		-	1,307,921		1,313,851		1,307,921		1,313,851
Water Reserve Fund		-		-	39,457		39,395		39,457		39,395
Water SDC Fund		-		-	376,133		329,228		376,133		329,228
Sewer Operating fund		-		-	1,499,775		1,561,613		1,499,775		1,561,613
Sewer Reserve Fund		-		-	15,772		15,751		15,772		15,751
Sewer SDC Fund		-		-	132,238		146,159		132,238		146,159
Total:	\$	617,902	\$	449,968	\$ 3,428,530	\$	3,435,941	\$	4,046,432	\$	3,885,909

#### Governmental funds

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$617,902, of which \$233,023 is unassigned. Of the remaining amount \$384,879 is restricted for streets, capital projects and SDC's, and \$13,824 is assigned for the Blackberry Jam.

### **Business-type (Proprietary) funds**

The Water, Sewer and Building funds ended the year with a \$7,411 decrease in net position, for a combined net position of \$3,428,530.

- The Water fund ended the fiscal year with a net position of \$1,723,511, with \$87,270 of that amount unrestricted and the remaining balance restricted for debt service, capital projects (SDC's) or invested (net) in capital assets.
- The Sewer fund ended the fiscal year with a net position of \$1,647,785, with \$184,327 of that amount unrestricted and the remaining balance restricted for debt service, capital projects (SDC's) or invested (net) in capital assets.
- The Building fund ended with a net position of \$57,234, all of which is unrestricted.

### GENERAL FUND BUDGETARY HIGHLIGHTS

The budgetary statement for the General Fund shows the original budget, final budget, actual revenues, expenditures, debt service and transfers for the fiscal year ending June 30, 2022. The Council approved three amendments to the budget which were approved by resolution. The adjustments include:

- An increase to the building department of \$57,250 due to unanticipated permit activity
- A decrease of \$16,380 in personal services to offset an increase to other contract services within the library department of the General Fund
- A decrease of \$10,400 in materials and services to offset an increase in capital outlay in the Street Fund
- An increase in capital outlay of \$35,530 offset by a decrease in transfers within the Water Fund
- A decrease to Parks Improvements of \$115,300 to offset unanticipated increases to land use activity, engineering services, technology services, other contract services, travel and training, and utilities within the General Fund.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

#### **Capital assets**

The City's investment in capital assets for its governmental and business-type activities as of June 30th was \$8,875,512 (net of accumulated depreciation). This investment in capital assets includes land, right-of-way, buildings and improvements, improvements other than buildings (such as parks and park improvements), equipment, and infrastructure (streets, water, storm water, and wastewater). Major purchases this year include two pumps for the wastewater treatment plant, 240 new radio read water meters and a parcel of land.

	Government				Busi	ness		Total			
	June	2022	June 2021		June 2022		June 2021		June 2022		lune 2021
Land	\$2,	735,911 \$	2,595,846	5\$	92,179	\$	92,179	\$	2,828,090	\$	2,688,025
Property acquired for resale	:	308,935	308,935	5	-		-		308,935		308,935
Construction in progress	:	247,126	14,196	5	-		-		247,126		14,196
Buildings		431,437	431,43	7	124,989		124,989		556,426		556,426
Infrastructure	1,	657,535	1,643,335	5	9,211,303		9,141,734		10,868,838		10,785,069
Equipment & furnishings		34,935	34,935	5	200,352		176,975		235,287		211,910
Vehicles & rolling stock		52,147	52,147	/	55 <i>,</i> 847		55 <i>,</i> 847		107,994		107,994
Total:	5,4	468,026	5,080,833	L	9,684,670		9,591,724		15,152,696		14,672,555
Accum depreciation:	(	715 <i>,</i> 067)	(643,208	3)	(5,562,117)		(5,343,223)		(6,277,184)		(5,986,431)
Net capital assets:	\$ 4,	752,959 \$	4,437,623	\$\$	4,122,553	\$	4,248,501	\$	8,875,512	\$	8,686,124

#### **Debt Administration**

Governmental debt outstanding of \$864,088 reflects two notes payable to Government Capital Corporation for the Library/City Hall facility and the downtown properties, as well as a loan through Business Oregon for street improvements. Business debt outstanding of \$1,539,486 includes notes payable through Business Oregon and United States Department of Agriculture – Rural Utilities Services (USDA RUS) for water and sewer system improvements. None of this debt is paid with general obligation bonds.

During the fiscal year, all scheduled debt service payments were met. Governmental debt service obligations are met using unrestricted general revenues and state highway street tax revenues within the Street Fund. Business debt service requirements are met using revenue generated by water and sewer utilities, SDC's, reimbursement district assessments and/or applicable existing debt reserve. The overall decrease to outstanding debt of \$81,501 reflects current year repayment. Of the total debt, \$396,656 is due within one year, and \$2,006,918 is due within more than one year.

	Government					Busi	ness	;	Total					
	Ju	une 2022	June 2021		June 2022		June 2021		J	une 2022	June 2021			
Long term obligations:														
Notes payable:														
Gov't Capital Note (256156)	\$	476,431	\$	495,059	\$	-	\$	-	\$	476,431	\$	495,059		
Gov't Capital Note (263007)		307,978		307,978		-		-		307,978		307,978		
Business Oregon (J05001)		-		-		95,196		104,632		95,196		104,632		
Business Oregon (G02002)		-		-		150,690		169,318		150,690		169,318		
Business Oregon (L21001)		79,679		83 <i>,</i> 092		177,746		185,358		257,425		268,450		
USDA RUS (91-03)		-		-		797,161		814,152		797,161		814,152		
USDA RUS (92-05)		-		-		318,693		325,486		318,693		325,486		
Total obligations:	\$	864,088	\$	886,129	\$	1,539,486	\$	1,598,946	\$	2,403,574	\$	2,485,075		

Additional information for capital assets and debt administration can be viewed in the notes to the basic financial statements.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The City of Lowell is in a stable financial position and continues to experience a slow growth rate and expansion of its infrastructure. The fiscal year 2022-2023 budget was approved by the City Council on June 21, 2021, in the total amount of \$4,927,946, which includes \$370,996 in ending fund balances, \$709,198 in debt service and \$650,573 for capital projects. The budget reflects the City is dedicated to investing in its infrastructure while ensuring that it is able to maintain high quality services to the City.

Property taxes are the primary resource for the General Fund. The City's permanent tax rate is \$2.1613 per \$1,000 of assessed valuation. Taxes from the permanent rate are recorded in the General Fund as discretionary revenues to support General Fund programs such as Police, Municipal Court, Library, Parks and Recreation and Community Development. Property taxes are budgeted at \$178,646 for the 2022-2023 fiscal year.

Franchise fees and privilege taxes are the second largest revenue source for the General Fund, budgeted at \$108,686, and have proven to be largely stable. These fees are charged to various utility companies for use of public right-orway based upon a percentage of net sales within city limits. This budget includes franchise fees for the City's water and sewer utilities, which was approved by the City Council via Resolution 764.

Intergovernmental revenues, budgeted at \$43,700, originate from state and county shared revenues. The state shared revenues include liquor and cigarette excise taxes, state shared revenues and others. The revenues are allocated by various formulas, but utilize a per capita rate. The Street Fund also receives shared revenues from State Highway Street Tax which is budgeted at \$91,464. Shared revenues remain relatively flat due to the economic impact of the corona virus pandemic.

The personal services budget includes a 5% merit increase for employees that receive a satisfactory performance evaluation. Medical benefits are anticipated to increase 6%, and Public Employees Retirement System (PERS) rates remains flat at 19.63%.

Utility rates are reviewed regularly and adjusted by the City Council to ensure charges are sufficient to finance all related operating, capital outlay, debt service expenses, and operating reserves, as such:

- Water rates will increase 5% effective July 1, 2022
- Sewer rates will increase 5% effective July 1, 2022

Uncertainties about future economic changes and financial impacts are common to all cities. While the local economy may be characterized as stable, significant economic growth is not anticipated for the ensuing fiscal year. The 2022 population estimate is 1,235, reflecting a 2% increase from last year, as provided by the Population Research Center at Portland State University.

#### **REQUESTS FOR INFORMATION**

The financial statements are designed to present users (citizens, taxpayers, customers, investors, and creditors) with a general overview of the City's finances and to demonstrate the City's accountability. If you have questions about the report or need additional financial information, please contact:

Jeremy Caudle City of Lowell P. O. Box 490 Lowell, OR 97452

BASIC FINANCIAL STATEMENTS

## CITY OF LOWELL Statement of Net Position Modified Cash Basis For the Year Ended June 30, 2022

	overnmental Activities	isiness-type Activities	Total
ASSETS			
Current assets:			
Cash and cash equivalents	\$ 616,103	\$ 883,441	\$ 1,499,544
Other current assets	 2,399	 2,023	 4,422
Total current assets	 618,502	 885,464	 1,503,966
Non-current assets:			
Capital assets:			
Property acquired for resale	308,935	-	308,935
Land	2,735,911	92,179	2,828,090
Buildings and facilities	431,437	124,989	556,426
Equipment and furnishings	34,935	200,352	235,287
Vehicles and rolling stock	52,147	55,847	107,994
Infrastructure	1,657,535	9,211,302	10,868,837
Construction in progress	247,126	-	247,126
Less accumulated dpreciation	 (715,067)	 (5,562,117)	 (6,277,184)
Total non-current assets	 4,752,959	 4,122,552	 8,875,511
Total assets	\$ 5,371,461	\$ 5,008,016	\$ 10,379,477
LIABILITIES			
Current liabilities:			
Utility deposits	\$ -	\$ 39,640	\$ 39,640
Utility donations	-	360.00	360.00
Other deposits	600.00	-	600.00
Notes payable - current	 22,872	 65,806	 88,678
Total current liabilities	 23,472	 105,806	 129,278
Non-current liabilities:			
Notes payable - noncurrent	 841,216	 1,473,680	 2,314,896
Total non-current liabilities	 841,216	 1,473,680	 2,314,896
Total liabilities	 864,688	 1,579,486	 2,444,174
NET POSITION			
Net investment in capital assets	3,888,871	2,583,066	6,471,937
Restricted for:	-,,-	,,	-, ,
Culture and recreation	31,736	-	31,736
Streets	111,798	-	111,798
Debt service	-	55,167	55,167
Capital projects (SDC)	227,521	461,466	688,987
Unrestricted	246,847	328,831	575,678
Total net position	\$ 4,506,773	\$ 3,428,530	\$ 7,935,303

## CITY OF LOWELL Statement of Activities Modified Cash Basis For the Year Ended June 30, 2022

								Ne	t (expenses) F	Revenue	and Changes i	n Net Position		
					am Revenue			Primary Government						
Functions/Programs	Expen	ses	Charges Services	Gi	perating ants and tributions	Capital Grants and Contributions		Governmental Activities		Business-type Activities		Total		
Primary Government	· · ·													
Governmental Activities														
General Government	\$ 14	0,414	\$ 11,438	\$	114,319	\$	-	\$	(14,657)	\$	-	(14,657)		
Culture & Recreation	13	3,564	9,470		5,487		267,546		148,939		-	148,939		
Public Safety	2	9,453	-		-		-		(29,453)		-	(29,453)		
Community Development	8	8,212	18,336		1,000		-		(68,876)		-	(68,876)		
Code Enforcement	1	2,259	347		-		-		(11,912)		-	(11,912)		
Tourism		3,202	-		10,586		-		7,384		-	7,384		
Municipal Court	1	7,901	10,565		-		-		(7,336)		-	(7,336)		
Highways & Streets		2,778	 3,224		91,938		138,033		140,417		-	140,417		
Total governmental activities	51	7,783	 53,380		223,330		405,579		164,506			164,506		
Business-type activities:														
Building	10	1,115	128,394		-		-		-		27,279	27,279		
Water	52	6,635	391,558		-		172,979		-		37,902	37,902		
Sewer	54	0,482	 429,440		-		33,201		-		(77,841)	(77,841)		
Total business-type activities	1,16	8,232	 949,392		-		206,180		-		(12,660)	(12,660)		
Total primary government	1,68	6,015	 1,002,772		223,330		611,759		164,506		(12,660)	151,846		

General Revenues			
Property Taxes, levies for general purposes	183,315	-	183,315
Franchise fees	96,397	-	96,397
Unrestricted Investment earnings	2,555	3,399	5,954
Miscellaneous	678	1,850	2,528
Gain (loss) on sale of assets	57,860		57,860
Total general revenues and transfers	340,805	5,249	346,054
changes in net position	505,311	(7,411)	497,900
Net position - beginning	4,001,462	3,435,941	7,437,403
Net position - ending	\$ 4,506,773	\$ 3,428,530	\$ 7,935,303

## CITY OF LOWELL Balance Sheet Governmental Funds Modified Cash Basis For the Year Ended June 30, 2022

	General Fund		Street Fund			Other vernmental Funds	Total Governmental Funds		
ASSETS									
Cash and cash equivalents	\$	262,960	\$	111,798	\$	241,345	\$	616,103	
Other current assets		2,399		-		-		2,399	
Total assets		265,359		111,798		241,345		618,502	
LIABILITIES, AND FUND BLANCES									
Liabilities:									
Bail held		-		-		-		-	
CET Tax Collected		-		-		-		-	
Other Deposits		600		-		-	600		
Total liabilities		600		-			600		
Fund Equity: Restricted for:									
Streets		-		111,798		-		111,798	
Parks SDC		-		-		89,533		89,533	
Streets SDC		-		-		68,635		68,635	
Stormwater SDC		-		-		69,353		69,353	
Library Capital Donations		31,736		-		-		31,736	
Committed for: Property Maintenance		-		-		-		-	
Assigned for:									
Blackberry Jam Festival		-		-		13,824		13,824	
Unassigned		233,023		-		-		233,023	
Total fund balances		264,759		111,798		241,345		617,902	
Total liabilities and fund balances	\$	265,359	\$	111,798	\$	241,345	\$	618,502	

## CITY OF LOWELL Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Assets Modified Cash Basis For the Year Ended June 30, 2022

Total fund balances - governmental funds	\$ 617,902
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in govenmental activities are not financial resources and therefore are not reported in the funds, net of accumulated depreciation	4,752,958
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:	
Notes and bonds	(864,088)
Rounding	1
Net Position of Governmental Activities	\$ 4,506,773

#### CITY OF LOWELL Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds Modified Cash Basis For the Year Ended June 30, 2022

Licenses and permits18,68318Reimbursement SDC's1,4573,224-4SDC Fees70,01070Charges for services11,43811Fees and fines10,56510Investment earnings1,44827882825Miscellaneous5,139-255	
REVENUES         \$         183,315         \$         -         \$         \$         183,315         \$         -         \$         183,315         \$         -         \$         183,315         \$         -         \$         183,315         \$         -         \$         \$         183,315         \$         -         \$         \$         \$         183,315         \$         -         \$ <t< td=""><td></td></t<>	
Property Taxes       \$       183,315       \$       -       \$       183,315       \$       -       \$       183,315       \$       -       \$       183,315       \$       -       \$       183,315       \$       -       \$       183,315       \$       -       \$       183,315       \$       -       \$       183,315       \$       -       \$       183,315       \$       -       \$       183,315       \$       -       \$       183,315       \$       -       \$       183,315       \$       33,315       \$       -       \$       127,323       \$       328,334       \$       -       \$       328,328       \$       328,334       \$       -       \$       328,328       \$       328,328       \$       328,328       \$       328,328       \$       328,328       \$       \$       328,328       \$       328,328       \$       \$       328,328       \$       328,328       \$       328,328       \$       328,328       \$       328,328       \$       \$       328,328       \$       328,328       \$       328,328       \$       328,328       \$       328,328       \$       328,328       \$       328,328       \$       32	
Intergovernmental $35,883$ $91,938$ - $127$ Grants $328,034$ $328$ Franchise fees $96,397$ -96Licenses and permits $18,683$ -18Reimbursement SDC's $1,457$ $3,224$ -SDC Fees70,01070Charges for services $11,438$ Investment earnings $1,448$ $278$ $828$ 2Miscellaneous $5,139$ -255	215
Grants $328,034$ $328$ Franchise fees $96,397$ $96$ Licenses and permits $18,683$ $18$ Reimbursement SDC's $1,457$ $3,224$ - $44$ SDC Fees70,010 $70$ Charges for services $11,438$ $11$ Fees and fines $10,565$ $10$ Investment earnings $1,448$ $278$ $828$ $27$	
Franchise fees       96,397       -       -       96         Licenses and permits       18,683       -       -       18         Reimbursement SDC's       1,457       3,224       -       4         SDC Fees       -       -       70,010       70         Charges for services       11,438       -       -       11         Fees and fines       10,565       -       -       10         Investment earnings       1,448       278       828       22         Miscellaneous       5,139       -       25       5	
Licenses and permits18,68318Reimbursement SDC's1,4573,224-4SDC Fees70,01070Charges for services11,43811Fees and fines10,56510Investment earnings1,4482788282Miscellaneous5,139-255	,034 ,397
Reimbursement SDC's       1,457       3,224       -       4         SDC Fees       -       -       70,010       70         Charges for services       11,438       -       -       11         Fees and fines       10,565       -       -       10         Investment earnings       1,448       278       828       22         Miscellaneous       5,139       -       25       5	
SDC Fees         -         -         70,010         70           Charges for services         11,438         -         -         11           Fees and fines         10,565         -         -         10           Investment earnings         1,448         278         828         22           Miscellaneous         5,139         -         25         5	,681
Charges for services11,43811Fees and fines10,56510Investment earnings1,4482788282Miscellaneous5,139-255	,010
Fees and fines         10,565         -         -         10           Investment earnings         1,448         278         828         2           Miscellaneous         5,139         -         25         5	,438
Investment earnings1,4482788282Miscellaneous5,139-255	,565
Miscellaneous 5,139 - 25 5	,554
	,164
	,013
Total Revenues         692,359         95,440         78,876         866	,675
EXPENDITURES	
Current:	
General government 95,903 95	,903
Parks 88,543 88	,543
Public safety 29,453 29	,453
	,212
	,999
	,259
	,202
	,901
	,281
	,685
Debt service:	
	,041
	,485
Capital Outlay: 279,437 9,200 - 288	,637
	,601
Excess (deficiency) of revenues over	
expenitures 1,096 35,787 73,191 110	,074
OTHER FINANCING SOURCESS (USES)	
Proceeds from loan	-
Gain (loss) on sale of assets 57,860 57	,860
Transfers in	-
Transfers out	-
Total other financing sources and uses   57,860   -   57	,860
Net change in fund balances         58,956         35,787         73,191         167	,934
Fund balances - beginning         205,803         76,011         168,154         449	,968
Fund balances - ending         \$ 264,759         \$ 111,798         \$ 241,345         \$ 617	,902

## CITY OF LOWELL Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities Modified Cash Basis For the Year Ended June 30, 2022

Net change in fund balances - total governmental funds			\$ 167,934
Amounts reported for Governmental Activities in the Statement of Activities are different because:			
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period.			
	\$	288,637	
Less current year depreciation	Ŷ	(71,859)	216,778
The net effect of various miscellaneous transactions involving capital assets is to increase (decrease) net position as follows:			
Contributions from outside parties		98,558	
Cost of capital assets sold, disposed or adjusted		-	98,558
Bond proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. This is the amount by which proceeds exceeded repayments.			
Issuance of debt		-	
Principal Payments -		22,041	22,041
Change in Net Position of Governmental Activities		-	\$ 505,311

## CITY OF LOWELL Statement of Net Position Proprietary Funds Modified Cash Basis For the Year Ended June 30, 2022

	(	Operating Ope		Sewer Operating Fund		Building Fund	Total Proprietary Funds		
ASSETS									
Current assets:									
Cash and cash equivalents	\$	495,645	\$	330,562		57,234	\$	883,441	
Other current assets		248.00		1,775.00		-		2,023.00	
Total current assets		495,893		332,337		57,234		885,464	
Non-current assets:									
Capital assets:									
Land		81,179		11,000		-		92,179	
Buildings and facilities		35,875		89,114		-		124,989	
Equipment and furnishings		108,645		91,707		-		200,352	
Vehicles and rolling stock		34,067		21,780		-		55,847	
Infrastructure		4,502,339		4,708,963		-	9,211,302		
Less accumulated depreciation		(2,471,982)		(3,090,135)		-	(5,562,117		
Total non-current assets	2,290,123		1,832,429					4,122,552	
Total assets	\$	2,786,016	\$	2,164,766	\$	57,234	\$	5,008,016	
LIABILITIES									
Current liabilities:									
Utility Deposits	\$	39,640	\$	-		-	\$	39,640	
Utility Donations		360		-		-		360	
Notes payable - current		30,063		35,743		-		65,806	
Total current liabilities		70,063		35,743		-		105,806	
Non-current liabilities:									
Notes payable - noncurrent		992,442		481,238		-		1,473,680	
Total non-current liabilities		992,442		481,238		-		1,473,680	
Total liabilities		1,062,505	516,981		-		1,579,486		
NET POSITION									
Net investment in capital assets		1,267,618		1,315,448		-		2,583,066	
Restricted for:		_,,		_,,				_,,	
Debt service		39,395		15,772		-		55,167	
Capital projects (SDC)		329,228	132,238		-			461,466	
Unrestricted		87,270	_	184,327	_	57,234	_	328,831	
Total net position	\$	1,723,511	\$	1,647,785	\$	57,234	\$	3,428,530	

## CITY OF LOWELL Statement of Revenues, Expenditures and Changes in Fund Net Position Proprietary Funds Modified Cash Basis For the Year Ended June 30, 2022

	Water		0	Sewer		Building	Tatal		
	Ор	Operating Fund		Operating Fund		Fund		Total	
	~	260.242	~	405 405			~	766,600	
Charges for services	\$	360,213	\$	406,486		-	\$	766,699	
Reimbursement SDC's		23,095		19,158		-		42,253	
Other revenues		8,250		3,795		128,394		140,439	
Total operating revenues		391,558		429,439		128,394		949,391	
OPERATING EXPENSES									
Personal services		190,244		189,970		4,713		384,927	
Contractual services		96,142		72,047		84,842		253,031	
Utilities		24,107		44,392		712		69,211	
Repairs and maintenance		19,970		28,142		-		48,112	
Office supplies and expenses		21,924		17,741		314		39,979	
Other operating expenses		41,590		53,236		10,534		105,360	
Depreciation		103,640		115,254		-		218,894	
Total operating expenses		497,617		520,782		101,115		1,119,514	
Operating income (loss)		(106,059)		(91,343)		27,279		(170,123)	
NON-OPERATING REVENUES (EXPENSES):									
Investment revenue		2,183		1,205		11		3,399	
Miscellaneous revenue		952		897		-		1,849	
Interest expense		(29,018)		(19,698)		-		(48,716)	
Total non-operating revenues (expenses)		(25,883)		(17,596)		11		(43,468)	
Net income (loss) before contributions and transfers		(131,942)		(108,939)		27,290		(213,591)	
CAPITAL CONTRIBUTIONS:									
Capital contributions		172,979		33,201				206,180	
Change in net position		41,037		(75,738)		27,290		(7,411)	
Net position - beginning		1,682,474		1,723,523		29,944		3,435,941	
Net position - ending	\$	1,723,511	\$	1,647,785	\$	57,234	\$	3,428,530	
	<u> </u>	. ,	<u> </u>	. ,		,	<u> </u>		

## CITY OF LOWELL Statement of Cash Flows - Proprietary Funds Modified Cash Basis For the Year Ended June 30, 2022

	0	Water Dperating Fund	0	Sewer Operating Fund	[	Building Fund	 Total
CASH FLOWS FROM OPERATING ACTIVITIES:							
Receipts from customers	\$	394,558	\$	429,440	\$	128,394	\$ 952,392
Other operating receipts		-		-		-	-
Payments to employees Payments to suppliers		(190,244)		(189,970)		(4,713)	(384,927)
(Increase) decrease in other cash deposits		(203,733)		(215,559)		(96,402)	(515,694)
		(247)		(1,775)		-	 (2,022)
Net cash provided (used) by operating activities		334		22,136		27,279	 49,749
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITES:							
Other receipts		952		897		-	1,849
Non capital financing activities		-		-		-	 
Net cash provided (used) by noncapital financing activities		952		897		-	 1,849
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:							
Capital contributions - grants and fees		172,979		33,201		-	206,180
Purchases of capital assets		(69,569)		(23,377)		-	(92,946)
Principal paid on capital debt		(29,321)		(30,139)		-	(59,460)
Interest paid on capital debt		(29,018)		(19,698)		-	(48,716)
Net cash provided (used) by capital related financing							
activities		45,071		(40,013)		-	 5,058
CASH FLOWS FROM INVESTING ACTIVITIES:							
Interest on investments		2,183		1,205		11	 3,399
Net cash provided (used) by investing activities		2,183		1,205			 3,399
Net increase (decrease) in cash and cash equivalents		48,540		(15,775)		27,290	 60,055
Cash Balances - beginning of the year Cash Balances - end of the year	<u> </u>	447,105		346,337	<u> </u>	29,944	 823,386
Cash balances - end of the year	\$	495,645	\$	330,562	\$	57,234	\$ 883,441
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES:							
Operating income (loss)	\$	(106,059)	\$	(91,343)	\$	27,279	\$ (170,123)
Adjustments to reconcile operating income:							
Depreciation expense		103,640		115,254		-	218,894
Change in assets and liabilities:							
Increase (decrease) in deposits and donations		3,000		-		-	3,000
(Increase) decrease in other cash deposits		(247)		(1,775)		-	 (2,022)
Net cash provided (used) by operating activities	\$	334	\$	22,136	\$	27,279	\$ 49,749

NOTES TO THE BASIC FINANCIAL STATEMENTS

## CITY OF LOWELL

#### NOTES TO THE BASIC FINANCIAL STATEMENTS

For the Year Ended June 30, 2022

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Reporting Entity

The City of Lowell, Oregon, operates under a Council-Manager form of government. The governing body consists of five elected council members, of which one is selected as Mayor by a majority of the Council.

The City of Lowell, Oregon is a primary government. A primary government is financially accountable for the organizations (component units) that make up its legal entity. The City has considered all organizations for which the City is financially accountable. Financial accountability may be evidenced by the ability to appoint the voting majority of the governing body, and either it is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or to impose specific burdens on, the primary government; or a fiscal dependency or intergovernmental relationship so close that exclusion from the primary government would render the financial statement incomplete or misleading. The City has determined that there are no component units required to be included in these financial statements.

#### **B. Government-wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on the entire City. For the most part, the effect of inter-fund activity has been removed from these statements.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segments are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds. General and other governmental funds are reported as separate columns in the fund financial statements.

#### C. Measurement focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using a modified cash basis of accounting. This basis recognizes assets, liabilities, net position/fund equity, revenues and expenditures when they result from cash transactions with a provision for capital assets and depreciation, recognition of long-term debts and utility deposits. The modified cash basis of accounting is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under accounting principles generally accepted in the United States of America. Under accounting principles generally accepted in the United States of America. The modified cash basis of accounting is specifically allowed under Oregon rules, and the City considers the use of this basis to be an appropriate reflection of the City's financial status and results of operations.

The City reports the following major governmental funds:

• General Fund

Accounts for all financial sources except for those required to be accounted for in another fund. The principal revenue sources are property taxes, franchise fees and state shared revenues.

## CITY OF LOWELL

#### NOTES TO THE BASIC FINANCIAL STATEMENTS

## For the Year Ended June 30, 2022

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### • Street Fund

Accounts for all receipts of state gasoline taxes and related interest. The monies are expended primarily for the repair and maintenance of City roads, curbs, gutters and sidewalks.

Additionally, the City reports non-major funds within the governmental fund type.

• Special Revenue Funds

Primarily operating funds that account for specific taxes or other revenue sources, which are legally restricted to finance particular functions or activities.

• Capital Projects Funds Accounts for financial resources used for the acquisition or construction of major capital facilities (other than those financed by Proprietary funds).

Proprietary funds are used to account for the acquisition, operation, and maintenance of water and sewer systems and facilities. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. Operating expenses for the proprietary funds include the cost of personal and contractual services, supplies and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The City reports the following major proprietary funds:

• Water Fund

Water Operating Fund (Budgetary basis financial statements only) Water Reserve Fund (Budgetary basis financial statements only) Water SDC Fund (Budgetary basis financial statements only)

Sewer Fund
 Sewer Operating Fund (Budgetary basis financial statements only)
 Sewer Reserve Fund (Budgetary basis financial statements only)
 Sewer SDC Fund (Budgetary basis financial statements only)

Additionally, the City reports non-major funds within the proprietary fund type.

Building Fund

Accounts for building and electrical inspection activity and is the only non-major enterprise fund.

As a general rule the effect of inter-fund activity has been eliminated from the government-wide financial statements.

Amounts reported as program revenues include operating grants and contributions and capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources, as they are needed.

## NOTES TO THE BASIC FINANCIAL STATEMENTS

## For the Year Ended June 30, 2022

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **D. Fund Balance**

The Governmental Accounting Standards Board (GASB) has issued Statement No. 54, Fund balance reporting and Governmental Fund type Definitions (GASB 54). This Statement defines the different types of fund balances that a

governmental entity must use for financial reporting purposes. GASB 54 requires the fund balance amounts to be properly reported within one of the following fund balance categories:

• Non-spendable

Fund balance associated with inventories, prepaid expenses, long-term loans and notes receivable, and property held for resale (unless the proceeds are restricted, committed, or assigned).

Restricted

Fund balance includes amounts that can be spent only for the specific purposes stipulated by constitution, external resource providers, or through enabling legislation.

Committed

Fund balance includes amounts that can be used only for the specific purposes determined by a formal action of the Board of Directors (the District's highest level of decision-making authority).

Assigned

Fund balance intended to be used for specific purposes but do not meet the criteria to be classified as restricted or committed.

Unassigned

Fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in other classifications. The General Fund is the only fund which can have an "Unassigned" fund balance.

## E. Assets, Liabilities, and Net Position

## Cash and Investments

The cash and investments reported on the statement of net position include checking account, state Local Government Investment Pool (LGIP), and petty cash balances. The City invests in the LGIP, which is managed by the State Treasurer's office. These investments are managed in accordance with the "prudent person rule" and administrative regulations of the State Treasurer, which may change. Eligible investments are those allowed by Oregon law and are not leveraged and do not contain any derivative products. The City reports the fair value of their position in the pool the same as the value of pool shares.

## **Receivables and payables**

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" or "advances to/from other funds". All other outstanding balances between funds are reported as "due to/from other funds".

## **Capital Assets**

Capital assets, which include property, plant and equipment, are reported in the government-wide financial statements. Capital assets are defined by the government as any capital purchase, donation or dedication of land, infrastructure, buildings and/or equipment that exceeds \$5,000 for a single acquisition.

## NOTES TO THE BASIC FINANCIAL STATEMENTS

## For the Year Ended June 30, 2022

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Property, plant, and equipment of the City are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Equipment	10
Buildings	20
Infrastructure	40

#### Long-term Obligations

General obligation bonds and other revolving loans, issued for sewer and water system construction, are reported as long-term debts in the government-wide financial statements.

#### **Use of Estimates**

The preparation of basic financial statements in conformity with the modified cash basis requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results may differ from those estimates.

## 2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### A. Budgetary Compliance

Budgets are prepared and adopted, and expenditures are appropriated, in accordance with Oregon Local Budget Law. Budgets are adopted on the cash-basis of accounting, which is not in conformity with generally accepted accounting principles but is an acceptable method for Oregon Municipal Corporations under Oregon Local Budget Law. All annual appropriations lapse at fiscal year-end. The City does not use encumbrance accounting.

On or before June 30 of each year, the City enacts a resolution approving the budget, appropriating expenditures, and levying property taxes. Prior to enacting this resolution, the proposed budget is presented to a budget committee consisting of City Council members and a like number of interested citizens. The budget committee presents the budget to the City Council for budget hearings prior to enactment of the resolution.

The budget is prepared by fund, and line item, and includes information of the past year, current year estimates, and requested appropriations for the next fiscal year. Expenditures may not exceed legally budgeted appropriations at the level of programs, or alternatively, materials and services, personal services, capital outlay, debt service, transfers out, or other expenditures for each fund. For the current fiscal year capital outlay expenditures exceeded budget appropriations by \$9,200 within the Street Fund.

## **B. Property Taxes**

Lane County makes all assessments of property value and levies and collects the taxes for the City. Assessments of property values are as of January 1 of each year. Real property taxes are levied and attached as an enforceable lien on property on July 1. Taxes are payable in three installments on November 15, February 15, and May 15.

## NOTES TO THE BASIC FINANCIAL STATEMENTS

For the Year Ended June 30, 2022

#### 2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

A 3% discount is allowed for payment in full on November 15. Property taxes unpaid and outstanding on May 16 are considered delinquent.

For the current year the City Levied taxes at the rate of 2.1613 Per \$1,000 of assessed value within the City Limits. Measure 50 establishes the permanent rate and allows for an increase of the assessed value of 3% per year.

#### 3. CASH AND INVESTMENTS

Cash and investments consist of the following as of June 30th:

Cash in bank	\$ 529,622
Cash on hand	250
Local government investment pool (LGIP)	969,672
Total	\$ 1,499,544

#### Deposits

Deposits with financial institutions are comprised of bank demand deposits. Total bank balances of the checking accounts as shown on the banks' records at year-end were \$656,489. The amount in the LGIP was \$969,672.

*Custodial credit risk – deposits:* This is the risk that, in the event of a bank failure, the District's deposits may not be returned to it. In order to minimize this risk, the State of Oregon established the Public Funds Collateralization Program (PFCP).

PFCP is an application created by the Office of the State Treasurer (OST) to facilitate bank depository, custodian and public official compliance with Oregon Revised Statutes (ORS) 295 effective on July 1, 2008. Requirements described on the PFCP for depository banks, custodian banks and local governments are set forth as the following:

Banks are required to report quarterly to the State Treasurer, providing quarter-end public funds balance in excess of the FDIC limits, net worth, and FDIC capitalization information. The FDIC assigns each bank with a capitalization category quarterly, either well capitalized, adequately capitalized or undercapitalized. The PFCP calculates, based on this information, the bank's minimum collateral (maximum liability) that must be pledged with the custodian for the next quarter. The maximum liability is reported to the bank, OST and custodian.

The custodian banks hold the collateral pledged by the banks. OST provides the custodian the maximum liability for each bank. Banks will request security pledges, releases and substitutions through the PFCP. The custodian will process the transactions as approved by OST and maintain an inventory of pledged securities. OST will monitor that adequate collateral is pledged at all times and that all banks comply with the requirements of ORS.

Public officials are required to verify that deposit accounts in excess of deposit insurance limits are only maintained at financial institutions included on the list of qualified depositories found on the OST's website. Public officials are also required to report at least annually, or within 10 days of a change, the banks they do business with, and contact information for the public official. It is the responsibility of the public official to ensure compliance with these requirements in order to eliminate personal liability in the event of a bank loss.

The City's depository bank was listed on the Treasurer's website, "Qualified Depositories for Public Funds", throughout the fiscal year.

## NOTES TO THE BASIC FINANCIAL STATEMENTS

For the Year Ended June 30, 2022

#### 3. CASH AND INVESTMENTS (continued)

#### Investments

The only investments held by the City at June 30<sup>th</sup> were funds in the LGIP, which is part of the Oregon Short-Term Fund (OSTF). The OSTF is a cash and investment pool available for use by all state agencies and eligible local governments. The LGIP is an open-ended, no-load diversified portfolio offered to eligible participants who by law are made custodian of, or have control over, any public funds. The City's investment in the LGIP is carried at cost, which approximates fair value. The State of Oregon's investment policies used in administering the LGIP are governed by statute and the Oregon Investment Council (the Council). The State Treasurer is the investment officer for the Council and is responsible for the funds on deposit in the state treasury.

The OST's investments in short-term securities are limited by the portfolio rules established by the OSTF Board and the Council. In accordance with Oregon statutes, the investments funds are invested, and the investments of those funds managed, as a prudent investor would do – exercising reasonable care, skill, and caution. The LGIP's Portfolio rules provide that broker/dealers meet certain qualifications and that investments are delivered to and held by a third-party custodian that hold the securities in the State of Oregon's name. The LGIP is not registered with the Securities Exchange Commission and is not rated.

#### 4. CAPITAL ASSETS

Capital asset activity for the year ended June 30<sup>th</sup> was as follows:

Governmental Activities:	Beginning Balance	Additions	Deletions	Reclassification	Ending Balance
Not being depreciated					
Land	\$ 2,595,846	\$ 140,065	\$-	\$-	\$ 2,735,911
Property acquired for resale	308 <i>,</i> 935	-	-	-	308,935
Construction in progress	14,196	232,930			247,126
Total	2,918,977	372,995	-		3,291,972
Being Depreciated					
Buildings	431,437	-	-	-	431,437
Infrastructure	1,643,335	14,200	-	-	1,657,535
Furnishings and equipment	34,935	-	-	-	34,935
Vehicles and rolling stock	52,147				52,147
Total	2,161,854	14,200			2,176,054
Accumulated depreciation					
Buildings	187,556	18,236	-	-	205,792
Infrastructure	429,663	45,182	-	-	474,845
Furnishings and equipment	9,256	3,234	-	-	12,490
Vehicles and rolling stock	16,733	5,207			21,940
Total	643,208	71,859			715,067
Governmental Capital					
Assets, Net	\$ 4,437,623	\$ 315,336	<u>\$</u> -	<u>\$</u> -	\$ 4,752,959

## NOTES TO THE BASIC FINANCIAL STATEMENTS

# For the Year Ended June 30, 2022

# 4. CAPITAL ASSETS (continued)

Business-type Activities:	Beginning Balance	Additions	Deletions	Reclassification	Ending Balance		
Not being depreciated							
Land	\$ 92,179	\$-	\$-	\$-	\$ 92,179		
Construction in progress	-		-	-			
Total	92,179				92,179		
Being Depreciated							
Buildings	124,989	-	-	-	124,989		
Infrastructure	9,141,734	69 <i>,</i> 569	-	-	9,211,303		
Furnishings and equipment	176,975	23,377	-	-	200,352		
Vehicles and rolling stock	55,847				55,847		
Total	9,499,545	92,946			9,592,491		
Accumulated depreciation							
Buildings	62,407	3,796	-	-	66,203		
Infrastructure	5,154,022	200,201	-	-	5,354,223		
Furnishings and equipment	103,620	10,540	-	-	114,160		
Vehicles and rolling stock	23,174	4,357			27,531		
Total	5,343,223	218,894			5,562,117		
Business-type Capital							
Assets, Net	\$ 4,248,501	\$ (125,948)	<u>\$ -</u>	<u>\$</u> -	\$ 4,122,553		

Depreciation expense was charged to functions/programs of the primary government as follows:

Function/Activites	 ernmental ctivities	iness-type Activities
General Government	\$ 14,785	
Highways and streets	45,738	
Library	250	
Culture and recreation	11,086	
Water		103,640
Sewer		 115,254
Total depreciation expense	\$ 71,859	\$ 218,894

#### NOTES TO THE BASIC FINANCIAL STATEMENTS

#### For the Year Ended June 30, 2022

#### 5. LONG TERM DEBT

The following table represents changes in long-term debt for governmental and business-type activities, followed by descriptions of each note payable.

			Balance						Balance	D	ue within
	Fund	0	6/30/21	Additions		Repayment		06/30/22		one year	
Governmental Activities:											
Gov't Capital Corp - Library/Park (256156)	General	\$	495,059	\$	-		18,628	\$	476,431	\$	19,445
Gov't Capital Corp - E Main St (263007)	General		307,978		-		-		307,978		307,978
Business Oregon - SPWF (L21001)	Water/Street		83,092		-		3,413		79,679		3,427
Total governmental activities:		\$	886,129	\$	-	\$	22,041	\$	864,088	\$	330,850
Business-type Activities:											
Business Oregon - Pioneer St. Reloc (J05001)	Water/Sewer		52,316		-		4,718		47,598		4,961
USDA RUS - Water Revenue Loan (RUS 91-03)	Water		814,152		-		16,991		797,161		17,458
Buesiness Oregon - SPWF (L21001)	Water/Street		185,358		-		7,612		177,746		7,644
Subtotal Water Fund			1,051,826		-		29,321		1,022,505		30,063
Business Oregon - Drinking Water (G02002)	Sewer		169,318		-		18,628		150,690		23,801
Business Oregon - Pioneer St. Reloc (J05001)	Water/Sewer		52,316		-		4,718		47,598		4,962
USDA RUS - Water Revenue Loan (RUS 92-05)	Sewer		325,486		-		6,793		318,693		6,980
Subtotal Sewer Fund			547,120		-		30,139		516,981		35,743
Total business-type activities:		\$	1,598,946	\$	-	\$	59,460	\$	1,539,486	\$	65,806

#### Long-term debt service requirements are as follows:

Governmental Activities							Business-type Activities						
June 30,	Princip	bal	Interest		Total		F	Principal	I	nterest		Total	
2023	3	30,849	24,6	18	355,4	97		65,806		46,658		112,464	
2024		23,800	21,7	18	45,5	18		67,339		44,175		111,514	
2025		24,767	20,7	51	45,5	18		68,929		41,635		110,564	
2026		25,775	19,7	13	45,5	18		70,580		39,035		109,615	
2027		26,826	18,6	92	45,5	18		72,291		36,373		108,664	
2028-2032	1	51,504	76,0	36	227,5	90		262,322		146,584		408,906	
2033-2037	1	85,288	42,3	)2	227,5	90		218,921		114,382		333,303	
2038-2042		95,279	6,1	00	101,3	79		237,657		84,309		321,966	
2043-2047		-		-		-		222,104		53,516		275,620	
2048-2052		-		-		-		253,536		21,250		274,786	
2053-2057		-		-		-		-		-		-	
Total	\$8	64,088	\$ 230,0	10	\$ 1,094,1	28	\$	1,539,485	\$	627,917	\$	2,167,402	

#### WASTEWATER PROJECT LOAN - G02002

On December 4, 2002, the City was granted a loan for Phase I of its Water/Wastewater construction project in the amount of \$425,000 from the State of Oregon Economic and Community Development Department (OECDD). Proceeds in the amount of \$161,939 were received during the 2002-03 fiscal year, with the remaining loan proceeds of \$263,061 received during the 2003-2004 fiscal year. The loan agreement requires 25 annual payments, carries an interest rate of 5.35% and a maturity date of December 1, 2027. The balance of the loan at June 30, 2022 was \$150,690.

## NOTES TO THE BASIC FINANCIAL STATEMENTS

For the Year Ended June 30, 2022

## 5. LONG TERM DEBT (continued)

#### PIONEER STREET RELOCATION PROJECT LOAN - J05001

On May 11, 2005, the City was granted a loan from the Pioneer Street Water/Sewer Line Relocation Project in the amount of \$200,000 from the State of Oregon Economic and Community Development Department (OECDD). The loan principal is split between the Water and Sewer Funds equally. The loan agreement requires 24 annual payments of \$14,845, carries an interest rate of 5.17% and maturity date of December 1, 2029. The balance of the loan at June 30, 2022 was \$95,196 apportioned \$47,598 to the Water Fund and \$47,598 to the Sewer Fund.

#### WATER REVENUE LOAN - RUS 91-03

On April 6, 2012, the City was granted a Water Revenue Loan in the amount of \$948,000 from the United States Department of Agriculture, Rural Development Utilities Services (RUS). The loan financed improvements to the water system including capital improvements to the water treatment facility, construction of a water storage reservoir and extending water service lines. The loan agreement requires 40 annual payments of \$39,380, carries an interest rate of 2.75% and a maturity date of April 6, 2052. The balance of the loan at June 30, 2022 was \$797,161.

#### SEWER REVENUE LOAN - RUS 92-05

On April 6, 2012, the City was granted a Sewer Revenue Loan in the amount of \$379,000 from the United States Department of Agriculture, Rural Development Utilities Services (RUS). The loan financed capital improvements to the sewer system including extending sewer service lines. The loan agreement requires 40 annual payments of \$15,744, carries an interest rate of 2.75% and a maturity date of April 6, 2052. The balance of the loan at June 30, 2022 was \$318,693.

#### LIBRARY/ CITY HALL AND ROLLING ROCK PARK IMPROVEMENTS - 256156

On April 25, 2019, the City was secured a note in the amount of \$530,000 from Government Capital Corporation. The note financed the purchase of property intended to be the future home of the City of Lowell Library, temporary location for Lowell City Hall, as well as an expansion of Rolling Rock Park with the addition of three adjacent parcels of property. The terms of the note require 20 annual payments of \$40,346, carries an interest rate of 4.387% and a maturity date of April 25, 2039. The balance of the loan at June 30, 2022 was \$476,431.

#### 205 AND 295 E MAIN STREET PURCHASE - 263007

On September 24, 2020, the City secured a note in the amount of \$307,978 from Government Capital Corporation. The note financed the purchase of two properties intended for resale. These properties are in an area identified as Downtown Commercial in the Lowell Downtown Master Plan and are intended to be sold for commercial development. This is a short-term note requiring interest only payments until maturity, carries an interest rate of 2.6% and a maturity date of September 22, 2022. The balance of the loan at June 30, 2022 was \$307,978.

#### MAIN STREET AND LAKEVIEW WATER LINE AND STREET IMPROVEMENTS – L21001

On November 22, 2020, the City secured a loan in the amount of \$268,450 from the State of Oregon, Infrastructure Finance Authority, Special Public Works Fund. The loan was part of the \$556,269 improvement project which consisted of Oregon Department of Transportation Special City Allotment Grants (\$200,000), city participation (\$87,819) and this loan. The loan principal is split with 69.0476% in the Water Fund and 30.9524% in the Street Fund. The terms of the note require 20 annual payments of \$16,708, carries an interest rate of 2.19% and a maturity date of December 1, 2040. The balance of the loan at June 30, 2022 was \$257,425.

## NOTES TO THE BASIC FINANCIAL STATEMENTS

For the Year Ended June 30, 2022

## 6. PENSION PLAN

#### A. Plan Description

The City contributes to the State of Oregon Public Employees Retirement System (PERS), a cost-sharing multipleemployer defined benefit pension plan administered by the Oregon Public Employees Retirement System. PERS provides retirement and disability benefits, annual cost-of-living adjustments and death benefits to plan members and beneficiaries. The Oregon Public Retirement Fund (OPERF) applies to the city's contribution for qualifying employees who were hired before august 29, 2003. Oregon Revised Statute 238 assigns the authority to establish and amend benefit provisions to the PERS Board of Trustees and the state legislature.

In 2003 legislative session, the Oregon Legislative Assembly created a successor plan for PERS. The Oregon Public Service Retirement Plan (OPSRP) is effective for all new employees hired on or after August 23, 2003 and applies to any inactive PERS members who return to employment following six month or greater break in service. The new plan consists of a defined benefit program (Pension Program) and a defined contribution portion

(the Individual Account Program or "IAP"). The Pension Program portion of OPSRP provides a life pension funded by employer contributions. Benefits are calculated by a formula for members who attain normal retirement age. The formula takes into account final average salary and years of service and a factor that varies based on type of service (general versus police or fire).

Beginning January 1, 2004, all PERS member's contributions go into the IAP portion of OPSRP. PERS members retain their existing PERS accounts, but any future member contributions are deposited into the member's IAP, not the member's PERS account. Those employees who had established a PERS membership prior to creation of OPSRP will be members of both the PERS and OPSRP system as long as they remain in covered employment.

Both PERS and OPSRP are administered by the Oregon Public Employees Retirement Board (OPERB). The comprehensive annual financial report for the funds administered by the OPERB may be obtained by writing to Oregon Public Employees Retirement System, P.O. Box 23700 Tigard, Oregon 97281-3700, by calling (503) 598-7377, or by accessing the PERS website at <u>www.pers.state.or.us</u>.

## **B. Funding Policy**

Members of PERS are required to contribute 6.00% of their salary covered under the plan, which is invested in the OPSRP Individual Account Program. The City is required by ORS 238.225 to contribute at an actuarially determined rate for all the qualifying employees under the OPERF plan, and a general service rate for the qualifying employees under the OPSRP plan. The OPERF plan and a general service rate for the qualifying employees under the OPSRP plan. The OPERF plan and a general service rate for the qualifying employees under the OPSRP plan. The OPERF plan and a general service rate for the qualifying employees under the OPSRP plan. The OPERF plan and a general service rate for the qualifying employees under the OPSRP plan. The OPERF and OPSRP rates in effect for the year ended June 30, 2022 were 24.70% and 19.63% respectively. The contribution requirements for plan members are established by ORS Chapter 238 and may be amended by an act of the Oregon Legislature.

## **C. Annual Pension Cost**

Employer contributions are calculated in conformance with the provisions of GASB Statement No. 27 as a percentage of covered payroll. Therefore, the contributions transmitted to the System are equal to the Annual Required Contribution (ARC), and there is no Net Pension Obligation (NPO) necessary to amortize any unmade contributions.

For the year ended June 30, 2022, the City's annual pension cost of \$79,457 was equal to the required and actual contributions of the City. The required contribution was determined as part of the December 31, 2019 actuarial valuation using the entry age actuarial cost method. Significant actuarial assumptions used in the valuation include (a) a rate of return on the investment of present and future assets of 7.2% per year, (b) projected salary increases of

## NOTES TO THE BASIC FINANCIAL STATEMENTS

## For the Year Ended June 30, 2022

## 6. PENSION PLAN (continued)

3.5% per year attributable to general wage adjustments, with additional increases for promotion and longevity that vary by age and service, (c) projected automatic cost-of-living benefit increases of 3.5% per year, and (d) CPI increases of 2.5% per year, and demographic assumptions that were chosen to reflect the best estimate of emerging experience of the members of the System.

## D. Three-year Trend Information

Three-year trend information for the City of Lowell is as follows:

	ļ	Annual	Percentage of			
Fiscal Year	Pen	sion Cost	APC	Net P	ension	
Ending		(APC)	Contributed	Obligation		
6/30/2020	\$	67,822	100%	\$	-	
6/30/2021	\$	67,492	100%	\$	-	
6/30/2022	\$	79,457	100%	\$	-	

## 7. CONTINGENCIES

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor agencies cannot be determined at this time although management expects such amount, if any to be immaterial.

Management believes that there are no liabilities that could result from pending suits, judgements or claims where the amount in excess of insurance coverage would be material to the financial statements.

The City of Lowell's operations may be affected by the recent and ongoing outbreak of the coronavirus disease 2017 (COVID-19) which was declared a pandemic by the World Health Organization in March 2020. The ultimate disruption that may be caused by the outbreak is uncertain; however, it may result in a material adverse impact on the City of Lowell's financial position, operations, and cash flows. Possible effects may include, but are not limited to, disruption to the City of Lowell's funders and revenue, absenteeism in the City of Lowell's labor workforce, unavailability of products and supplies used in operations, and a decline in value of assets held by the City of Lowell.

## 8. RISK MANAGEMENT

The City is exposed to various risks of loss related to torts – theft of, damage to, and destruction of assets; errors and omissions; and injuries to employees. These risks are covered by participation in the City/County Insurance Services Trust (CIS) – a liability risk sharing pool for general and automobile liability and workers' compensation.

CIS was established in 1981 by the League of Oregon Cities (LOC) and the Association of Oregon counties (AOC) to provide risk management services including insurance and loss control to member entities. CIS is itself a governmental entity and works exclusively for the benefit of Oregon cities and counties. CIS's primary objective is to aggregate the collective buying power of members to reduce and stabilize the cost of funding those risks. The pool self-insures members up to a pre-set limit. Member rates are set based on experience and the city is potentially liable for its pro rate share of pool losses or eligible for a pro rate share of poor net income. In the event that a single

## NOTES TO THE BASIC FINANCIAL STATEMENTS

## For the Year Ended June 30, 2022

loss or series of losses should exceed the amount of protection afforded by the pool or other insurance carried by CIS, then payment of losses is the obligation of the individual member against whom the claim(s) were made. Premiums paid into the pool are recognized as expenditure when paid. The amount of any future claims or refunds cannot be ascertained.

During the last three years, settled claims from all risks have not exceeded covered limits. Also there has been no reduction in coverage compared to the prior year.

## 9. OTHER

In Fiscal Year 2022, the City sold the property at 8 N. Hyland Lane for \$57,860. The property was donated to the City upon completion of a land development. The property was not recognized as a capital asset and contributed capital under the modified cash basis of accounting, since it did not result from a cash transaction. The sale proceeds are recognized as gain on the sale of assets in the statement of activities.

SUPPLEMENTARY INFORMATION

# CITY OF LOWELL Combining Balance Sheet Other Governmental Funds Modified Cash Basis For the Year Ended June 30, 2022

				otal Other		Total	
	General	Street	Gov	rernmental	Gov	ernmental	
	 Fund	 Fund		Funds	Funds		
ASSETS							
Cash and cash equivalents	\$ 262,960	\$ 111,798	\$	241,345	\$	616,103	
Other current assets	 2,399	 -		-		-	
Total assets	 265,359	 111,798	\$	241,345		618,502	
LIABILITIES, AND FUND BLANCES							
Liabilities:							
Other Deposits	\$ 600	\$ -	\$	-	\$	600	
Total liabilities	600	-		-		600	
Fund Equity:							
Restricted	31,736	111,798		227,521		371,055	
Committed	-	-		-		-	
Assigned	-	-		13,824		13,824	
Unassigned	 233,023	 -		-		233,023	
Total fund balances	 264,759	 111,798		241,345		617,902	
Total liabilities and fund balances	\$ 265,359	\$ 111,798	\$	241,345	\$	618,502	

# Combining Statement of Revenues, Expenditures and Changes in Fund Balances Other Governmental Funds Modified Cash Basis

# For the Year Ended June 30, 2022

	kberry Jam tival Fund	Parks DC Fund		Streets DC Fund	Stormwater SDC Fund		Gov	tal Other ernmental Funds
REVENUES								
SDC Fees	\$ -	\$ 30,535	\$	18,352	\$	21,123	\$	70,010
Investment earnings	3	316		255		254		828
Miscellaneous	25	-		-		-		25
Fundraising and event receipts	 8,013	 -		-		-		8,013
Total Revenues	 8,041	 30,851		18,607		21,377		78,876
EXPENDITURES								
Current:								
Blackberry Jam Festival	 5,685	 -		-		-		5,685
Total Expenditures	5,685	 -	_	-		-		5,685
Excess (deficiency) of revenues								
over expenitures	 2,356	 30,851		18,607		21,377		73,191
OTHER FINANCING SOURCESS (USES)								
Transfers in	-	-		-		-		-
Transfers out	 -	 -		-		-		-
Total other financing sources and uses	-	-		-		-		-
Net change in fund balances	2,356	30,851		18,607		21,377		73,191
Fund balances - beginning	11,468	58,682		50,028		47,976		168,154
Fund balances - ending	\$ 13,824	\$ 89,533	\$	68,635	\$	69,353	\$	241,345

# CITY OF LOWELL Combining Balance Sheet Water Funds Modified Cash Basis For the Year Ended June 30, 2022

	Water Fund	Water DC Fund	Water erve Fund	W	Total /ater Fund
ASSETS					
Current assets:					
Cash and cash equivalents	\$ 80,055	\$ 376,133	\$ 39,457	\$	495,645
Other current assets	 248	 -	 -		248
Total current assets	 80,303	 376,133	 39,457		495,893
Non-current assets:					
Capital assets:					
Land	81,179	-	-		81,179
Buildings and facilities	35,875	-	-		35,875
Equipment and furnishings	108,645	-	-		108,645
Vehicles and rolling stock	34,067	-	-		34,067
Infrastructure	4,502,339	-	-		4,502,339
Less accumulated dpreciation	 (2,471,982)	 -	 -		(2,471,982)
Total non-current assets	 2,290,123	 -	 -		2,290,123
Total assets	\$ 2,370,426	\$ 376,133	\$ 39,457	\$	2,786,016
LIABILITIES					
Current liabilities:					
Utility deposits	39,640	-	-		39,640
Utility donations	360	-	-		360
Notes payable - current	30,063	-	-		30,063
Total current liabilities	 70,063	-	 -		70,063
Non-current liabilities:					
Notes payable - noncurrent	 992,442	 -	 -		992,442
Total non-current liabilities	 992,442	 -	 -		992,442
Total liabilities	 1,062,505	 -	 -		1,062,505
NET POSITION					
Net investment in capital assets	1,267,618	-	-		1,267,618
Restricted for:	, , -				. , -
Debt service	-	-	39,395		39,395
Capital projects (SDC)	-	329,228	-		329,228
Unrestricted	40,303	46,905	62		87,270
Total net position	\$ 1,307,921	\$ 376,133	\$ 39,457	\$	1,723,511

# CITY OF LOWELL Combining Statement of Revenues, Expenditures and Changes in Fund Net Position Water Funds Modified Cash Basis For the Year Ended June 30, 2022

		Water Fund		Water DC Fund	Water Reserve Fund		Water Operating Fund	
OPERATING REVENUES								0
Charges for services	\$	360,213	\$	-	\$	-	\$	360,213
Reimbursement SDC's		23,095		-		-		23,095
Other revenues		8,250		-		-		8,250
Total operating revenues		391,558		-		-		391,558
OPERATING EXPENSES								
Personal services		190,244		-		-		190,244
Contractual services		22,586		73,556		-		96,142
Utilities		24,107		-		-		24,107
Repairs and maintenance		19,970		-		-		19,970
Office supplies and expenses		21,924		-		-		21,924
Other operating expenses		41,590		-		-		41,590
Depreciation		103,640		-		-		103,640
Total operating expenses		424,061		73,556		-		497,617
Operating income (loss)		(32,503)		(73,556)				(106,059)
NON-OPERATING REVENUES (EXPENSES):								
Investment revenue		390		1,731		62		2,183
Miscellaneous revenue		952		-		-		952
Interest expense		(29,018)		-		-		(29,018)
Disposition of capital assets		-		-		-		-
Total non-operating revenues (expenses)		(27,676)		1,731		62		(25,883)
Net income (loss) before contributions and transfers		(60,179)		(71,825)		62		(131,942)
CAPITAL CONTRIBUTIONS:								
Capital contributions		54,249		118,730		-		172,979
Change in net position		(5,930)		46,905		62		41,037
Net position - beginning		1,313,851		329,228		39,395		1,682,474
	<u> </u>						ć	
Net position - ending	\$	1,307,921	\$	376,133	\$	39,457	\$	1,723,511

## CITY OF LOWELL Combining Statement of Cash Flows Water Funds Modified Cash Basis For the Year Ended June 30, 2022

For the	idea Julie 30,	2022				
	 Water Fund		Water SDC Fund	Water erve Fund	C	Water Operating Fund
CASH FLOWS FROM OPERATING ACTIVITIES:						
Receipts from customers	\$ 394,558	\$	-	\$ -	\$	394,558
Other operating receipts	-		-	-		-
Payments to employees	(190,244)		-	-		(190,244)
Payments to suppliers	(130,177)		(73,556)	-		(203,733)
(Increase) decrease in other cash deposits	 (247)		-	 -		(247)
Net cash provided (used) by operating activities	 73,890		(73,556)	 -		334
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITES:						
Other receipts	952		-	-		952
Non capital financing activities	 -		-	 -		-
Net cash provided (used) by noncapital financing activities	 952		-	 -		952
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:						
Capital contributions - grants and fees	54,249		118,730	-		172,979
Purchases of capital assets	(69,569)		-	-		(69,569)
Principal paid on capital debt	(29,321)		-	-		(29,321)
Interest paid on capital debt	 (29,018)		-	 -		(29,018)
Net cash provided (used) by capital related financing activities	 (73,659)		118,730	 -		45,071
CASH FLOWS FROM INVESTING ACTIVITIES:						
Interest on investments	390		1,731	62		2,183
Net cash provided (used) by investing activities	390		1,731	62		2,183
Net increase (decrease) in cash and cash equivalents	1,573		46,905	62		48,540
Cash Balances - beginning of the year	 78,482		329,228	 39,395		447,105
Cash Balances - end of the year	\$ 80,055	\$	376,133	\$ 39,457	\$	495,645
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES:	<i></i>		<i>(</i> )			<i></i>
Operating income (loss)	\$ (32,503)	\$	(73,556)	\$ -	\$	(106,059)
Adjustments to reconcile operating income:						
Depreciation expense	103,640		-	-		103,640
Change in assets and liabilities:						
Increase (decrease) in deposits and donations	3,000		-	-		3,000
(Increase) decrease in other cash deposits	(247)		-	-		(247)
Increase (decrease) in due to other funds	 -		-	 -		-
Net cash provided (used) by operating activities	\$ 73,890	\$	(73,556)	\$ -	\$	334

# CITY OF LOWELL Combining Balance Sheet Sewer Funds Modified Cash Basis For the Year Ended June 30, 2022

	Sewer Fund	Sewer SDC Fund	Sewer Reserve Fund	Total Sewer Fund
ASSETS				
Current assets:				
Cash and cash equivalents	\$ 182,552	\$ 132,238	\$ 15,772	\$ 330,562
Other current assets	1,775			1,775
Total current assets	184,327	132,238	15,772	332,337
Non-current assets:				
Capital assets:				
Land	11,000	-	-	11,000
Buildings and facilities	89,114	-	-	89,114
Equipment and furnishings	91,707	-	-	91,707
Vehicles and rolling stock	21,780	-	-	21,780
Infrastructure	4,708,963	-	-	4,708,963
Construction in progress	-	-	-	-
Less accumulated dpreciation	(3,090,135)			(3,090,135)
Total non-current assets	1,832,429		-	1,832,429
Total assets	\$ 2,016,756	\$ 132,238	\$ 15,772	\$ 2,164,766
LIABILITIES				
Current liabilities:				
Notes payable - current	35,743			35,743
Total current liabilities	35,743			35,743
Non-current liabilities:				
Notes payable - noncurrent	481,238			481,238
Total non-current liabilities	481,238			481,238
Total liabilities	516,981			516,981
NET POSITION				
Net investment in capital assets	1,315,448	-	-	1,315,448
Restricted for:	_,,			_,,
Debt service	-	-	15,772	15,772
Capital projects (SDC)	-	132,238	-	132,238
Unrestricted	184,327	-	-	184,327
Total net position	\$ 1,499,775	\$ 132,238	\$ 15,772	\$ 1,647,785

# CITY OF LOWELL Combining Statement of Revenues, Expenditures and Changes in Fund Net Position Sewer Funds Modified Cash Basis For the Year Ended June 30, 2022

		Sewer Fund	S	Sewer DC Fund	Sewer Reserve Fund		Sewer erating Fund
OPERATING REVENUES							
Charges for services	\$	406,486	\$	-	\$ -	\$	406,486
Reimbursement SDC's		19,158		-	-		19,158
Other revenues		3,795		-	 -		3,795
Total operating revenues		429,439		-	 -		429,439
OPERATING EXPENSES							
Personal services		189,970		-	-		189,970
Contractual services		24,374		47,673	-		72,047
Utilities		44,392		-	-		44,392
Repairs and maintenance		28,142		-	-		28,142
Office supplies and expenses		17,741		-	-		17,741
Other operating expenses		53,236		-	-		53,236
Depreciation		115,254		-	 -		115,254
Total operating expenses		473,109		47,673	 -		520,782
Operating income (loss)		(43,670)		(47,673)	 		(91,343)
NON-OPERATING REVENUES (EXPENSES):							
Investment revenue		633		551	21		1,205
Miscellaneous revenue		897		-	-		897
Interest expense		(19,698)		-	-		(19,698)
Disposition of capital assets		-		-	 -		-
Total non-operating revenues (expenses)		(18,168)		551	 21		(17,596)
Net income (loss) before contributions and transfers		(61,838)		(47,122)	21		(108,939)
CAPITAL CONTRIBUTIONS:							
Capital contributions				33,201	 -		33,201
Change in net position		(61,838)		(13,921)	21		(75,738)
				<u> </u>			
Net position - beginning	<u> </u>	1,561,613		146,159	 15,751		1,723,523
Net position - ending	\$	1,499,775	\$	132,238	\$ 15,772	\$	1,647,785

## CITY OF LOWELL Combining Statement of Cash Flows Sewer Funds Modified Cash Basis For the Year Ended June 30, 2022

CASH FLOWS FROM OPERATING ACTIVITIES:		Sewer Fund	S	Sewer DC Fund		Sewer erve Fund	0	Sewer perating Fund
Receipts from customers	\$	429,440	\$	-	\$	-	\$	429,440
Other operating receipts		-		-		-		-
Payments to employees		(189,970)		-		-		(189,970)
Payments to suppliers		(167,886)		(47,673)		-		(215,559)
(Increase) decrease in other cash deposits		(1,775)		-		-		(1,775)
Net cash provided (used) by operating activities		69,809		(47,673)		-		22,136
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITES:								
Other receipts		897		-		-		897
Non capital financing activities				-		-		-
Net cash provided (used) by noncapital financing activities		897		-		-		897
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:								
Capital contributions - grants and fees		-		33,201		-		33,201
Purchases of capital assets		(23,377)		-		-		(23,377)
Principal paid on capital debt		(30,139)		-		-		(30,139)
Interest paid on capital debt		(19,698)		-		-		(19,698)
Net cash provided (used) by capital related financing activities		(73,214)		33,201		-		(40,013)
CASH FLOWS FROM INVESTING ACTIVITIES:								
Interest on investments		633		551		21		1,205
Net cash provided (used) by investing activities		633		551		21		1,205
Net increase (decrease) in cash and cash equivalents		(1,875)		(13,921)		21		(15,775)
Cash Balances - beginning of the year Cash Balances - end of the year	<u> </u>	184,427	<u> </u>	146,159	<u> </u>	15,751	<u> </u>	346,337
Cash Balances - end of the year	ې 	182,552	\$	132,238	\$	15,772	\$	330,562
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES:	4			()	4		4	()
Operating income (loss)	\$	(43,670)	\$	(47,673)	\$	-	\$	(91,343)
Adjustments to reconcile operating income: Depreciation expense		115,254		-		_		115,254
Change in assets and liabilities:		113,234		_		-		113,234
Increase (decrease) in deposits and donations		-		-		-		-
(Increase) decrease in other cash deposits		(1,775)		-		-		(1,775)
Increase (decrease) in due to other funds		-		-		-		-
Net cash provided (used) by operating activities	\$	69,809	\$	(47,673)	\$	-	\$	22,136

# CITY OF LOWELL Budget and Actual (with Variances) General Fund For the Year Ended June 30, 2022

					А	Actual mounts,	Fin	riance with al Budget - Positive
		Budgeted	d Amou		Budg	getary Basis	1)	Negative)
REVENUES		Original		Final				
Property taxes	\$	155,739	\$	155,739	\$	183,315	\$	27,576
Intergovernmental	Ļ	42,407	Ļ	42,407	Ļ	35,883	Ļ	(6,524)
Grants		615,700		615,700		328,034		(0,524) (287,666)
Franchise fees		100,735		100,735		96,397		(4,338)
Licenses and permits		16,075		16,075		18,683		2,608
Charges for services		6,025		6,025		11,438		5,413
Reimbursement SDC fees		735		735		1,457		722
Fees and fines		3,146		3,146		10,565		7,419
Investment earnings		2,500		2,500		1,448		(1,052)
Miscellaneous		2,250		2,250		5,139		2,889
Total Revenues		945,312		945,312		692,359		(252,953)
EXPENDITURES								
Current:								
General government		299,397		299,397		155,440		143,957
Parks		874,123		758,823		104,301		654,522
Public safety		29,530		29,530		29,453		77
Community development		67,117		178,517		134,719		43,798
Library		350,680		350,680		185,634		165,046
Tourism		15,710		15,710		12,259		3,451
Code enforcement		6,111		6,111		3,202		2,909
Municipal court		14,835		18,735		17,901		834
Debt service:								
Principal		376,629		376,629		18,628		358,001
Interest		29,730		29,730		29,726		4
Contingency		39,825		39,825		-		39,825
Total Expenditures		2,103,687		2,103,687		691,263		1,412,424
Excess (deficiency) of revenues over								
expenitures		(1,158,375)		(1,158,375)		1,096		1,159,471
OTHER FINANCING SOURCESS (USES)								
Proceeds from loan		500,000		500,000		-		(500,000)
Gain (loss) on sale of assets		418,700		418,700		57,860		(360,840)
Total other financing sources and uses		918,700		918,700		57,860		(860,840)
Net change in fund balances		(239,675)		(239,675)		58,956		298,631
Fund balances - beginning		410,423		410,423		205,803		(204,620)
Fund balances - ending	\$	170,748	\$	170,748	\$	264,759	\$	94,011

# CITY OF LOWELL Budget and Actual (with Variances) Parks SDC Fund For the Year Ended June 30, 2022

	 Budgetec Driginal	l Amou	ints Final	Ar	Actual nounts, etary Basis	Fina P	ance with I Budget - ositive egative)
REVENUES	 						
SDC fees	\$ 14,775	\$	14,775	\$	30,535	\$	15,760
Investment earnings	200		200		316		116
Total Revenues	14,975		14,975		30,851		15,876
EXPENDITURES Current: Materials and services Capital outlay	-		-		-		-
Total Expenditures	-		_		-		-
Excess (deficiency) of revenues over expenitures	 14,975		14,975		30,851		15,876
Net change in fund balances	14,975		14,975		30,851		15,876
Fund balances - beginning	 57,750		57,750		58,682		932
Fund balances - ending	\$ 72,725	\$	72,725	\$	89,533	\$	16,808

# CITY OF LOWELL Budget and Actual (with Variances) Street Fund For the Year Ended June 30, 2022

		Budgetec	l Amou		А	Actual mounts, getary Basis	Fina P	ance with l Budget - ositive egative)
	(	Driginal		Final				
REVENUES								
Intergovernmental	\$	64,212	\$	64,212	\$	91,938	\$	27,726
Reimbursement SDC fees		1,560		1,560		3,224		1,664
Investment earnings		1,400		1,400		278		(1,122)
Miscellaneous		77		77		-		(77)
Total Revenues		67,249		67,249		95,440		28,191
EXPENDITURES								
Current:								
Personal services		24,506		24,506		20,991		3,515
Materials and services		48,046		48,046		24,290		23,756
Debt service:						-		-
Principal		3,429		3,429		3,413		16
Interest		1,746		1,746		1,759		(13)
Capital outlay		-		-		9,200		(9,200)
Contingency		7,368		7,368		-		7,368
Total Expenditures		85,095		85,095		59,653		25,442
Excess (deficiency) of revenues over								
expenitures		(17,846)		(17,846)		35,787		53,633
OTHER FINANCING SOURCESS (USES)								
Proceeds from loan		-		-		-		-
Transfers in		-		-		-		-
Total other financing sources and uses		-		-		-		-
Net change in fund balances		(17,846)		(17,846)		35,787		53,633
-								
Fund balances - beginning		63,711		63,711		76,011		12,300
Fund balances - ending	\$	45,865	\$	45,865	\$	111,798	\$	65,933

# CITY OF LOWELL Budget and Actual (with Variances) Streets SDC Fund For the Year Ended June 30, 2022

		Budgeted	Amou	ints	Ar	Actual nounts, etary Basis	Fina P	ance with I Budget - ositive egative)
	(	Driginal		Final				
REVENUES								
SDC fees	\$	8,880	\$	8,880	\$	18,352	\$	9,472
Investment earnings		200		200		255		(55)
Total Revenues		9,080		9,080		18,607		9,417
EXPENDITURES								
Current:								
Materials and services		5,000		5,000		-		5,000
Capital outlay		40,000		40,000		-		40,000
Total Expenditures		45,000		45,000		-	_	45,000
Excess (deficiency) of revenues over								
expenitures		(35,920)		(35,920)		18,607		(35,583)
Net change in fund balances		(35,920)		(35,920)		18,607		54,527
Fund balances - beginning		49,630		49,630		50,028		398
Fund balances - ending	\$	13,710	\$	13,710	\$	68,635	\$	54,925

# CITY OF LOWELL Budget and Actual (with Variances) Stormwater SDC Fund For the Year Ended June 30, 2022

	 Budgetec Driginal	l Amou	ints Final	Ar	Actual nounts, etary Basis	Fina P	ance with l Budget - ositive egative)
REVENUES	 						
SDC fees	\$ 10,095	\$	10,095	\$	21,123	\$	11,028
Investment earnings	635		635		254		(381)
Total Revenues	 10,730		10,730		21,377		10,647
EXPENDITURES Current: Materials and services Capital outlay	-		-		-		-
Total Expenditures	 						
Excess (deficiency) of revenues over expenitures	 10,730		10,730		21,377		10,647
Net change in fund balances	10,730		10,730		21,377		10,647
Fund balances - beginning	 48,278		48,278		47,976		(302)
Fund balances - ending	\$ 59,008	\$	59,008	\$	69,353	\$	10,345

# CITY OF LOWELL Budget and Actual (with Variances) Blackberry Jam Fund For the Year Ended June 30, 2022

	 Budgetec	l Amou	nts Final	Ar	Actual nounts, etary Basis	Final Po	ance with Budget - ositive egative)
REVENUES			Tindi				
Fundraising and event receipts	\$ 4,000	\$	4,000	\$	8,013	\$	4,013
Investment earnings	-		-		3		3
Miscellaneous revenue	 -		-		25		25
Total Revenues	 4,000		4,000		8,041		4,041
EXPENDITURES							
Current:							
Materials and services	6,750		6,750		5,685		1,065
Contingency	 -		-		-		-
Total Expenditures	6,750		6,750		5,685		1,065
Excess (deficiency) of revenues over							
expenitures	 (2,750)		(2,750)		2,356		5,106
Net change in fund balances	(2,750)		(2,750)		2,356		5,106
-							923
Fund balances - beginning	 10,545		10,545		11,468		
Fund balances - ending	\$ 7,795	\$	7,795	\$	13,824	\$	6,029

# CITY OF LOWELL Budget and Actual (with Variances) Water Operating Fund For the Year Ended June 30, 2022

						Actual mounts,	Fina F	iance with Il Budget - Positive
		Budgeted Original	d Amoi	Final	Buag	getary Basis	(1)	egative)
REVENUES				Tinai				
Charges for services	\$	380,440	\$	380,440	\$	360,213	\$	(20,227)
Grants	Ŷ	120,000	Ŷ	120,000	Ŷ	54,249	Ŷ	(65,751)
Licenses and permits		2,750		2,750		8,250		5,500
Reimbursement SDC fees		7,450		7,450		23,095		15,645
Investment earnings		2,200		2,200		390		(1,810)
Miscellaneous		500		500		952		452
Total Revenues		513,340		513,340		447,149		(66,191)
EXPENDITURES Current:								
Personal services		211,358		211,358		190,244		21,114
Materials and services		152,700		152,700		130,176		22,524
Debt service:								
Principal		29,604		29,604		29,321		283
Interest		29,010		29,010		29,018		(8)
Capital outlay		27,500		63,030		69,569		(6,539)
Contingency		35,532		2		-		2
Total Expenditures		485,704		485,704		448,328		37,376
Excess (deficiency) of revenues over								
expenitures		27,636		27,636		(1,179)		(28,815)
OTHER FINANCING SOURCESS (USES)								
Proceeds from loan		-		-		-		-
Transfers in		-		-		-		-
Transfers out		-		-		-		-
Total other financing sources and uses		-		-				
Net change in fund balances		27,636		27,636		(1,179)		(28,815)
Fund balances - beginning		45,554		45,554		41,482		(4,072)
Fund balances - ending	\$	73,190	\$	73,190		40,303	\$	(32,887)
Reconciliation to net position:	_		_	_			_	_
·								
Net capital assets						2,290,123		
Long-term debt						(1,022,505)		
Net position, modified cash basis					\$	1,307,921		

# CITY OF LOWELL Budget and Actual (with Variances) Water SDC Fund For the Year Ended June 30, 2022

	Budgeted	Amou	ints	Actual mounts, getary Basis	Fina P	ance with l Budget - ositive egative)
	Original		Final		-	
REVENUES						
SDC fees	\$ 57,450	\$	57,450	\$ 118,730	\$	61,280
Investment earnings	 1,000		1,000	 1,731		731
Total Revenues	 58,450		58,450	 120,461		62,011
EXPENDITURES Current:						
Materials and services	102,446		102,446	73,556		28,890
Capital outlay	 -		-	 -		-
Total Expenditures	102,446		102,446	73,556		28,890
Excess (deficiency) of revenues over expenitures	 (43,996)		(43,996)	 46,905		90,901
Net change in fund balances	(43,996)		(43,996)	46,905		90,901
Fund balances - beginning	 328,502		328,502	 329,228		726
Fund balances - ending	\$ 284,506	\$	284,506	\$ 376,133	\$	91,627

# CITY OF LOWELL Budget and Actual (with Variances) Water Reserve Fund For the Year Ended June 30, 2022

	Budgeted Amounts				Ar	Actual nounts, etary Basis	Final E Pos	nce with Budget - Sitive Sative)
	(	Original Final						
REVENUES								
Investment earnings	\$	4	\$	4	\$	62	\$	58
Total Revenues		4		4		62		58
OTHER FINANCING SOURCES (USES)								
Transfers in		-		-		-		-
Total Expenditures		-		-		-		-
Excess (deficiency) of revenues over								
expenitures		4		4		62		58
Net change in fund balances		4		4		62		58
Fund balances - beginning		39,398		39,398		39,395		(3)
Fund balances - ending	Ś	39,402	\$	39,402	Ś	39,457	\$	55
		33,402		55,402			ې 	

# CITY OF LOWELL Budget and Actual (with Variances) Sewer Operating Fund For the Year Ended June 30, 2022

	Budgeted	d Amou	unts	Actual Amounts, getary Basis	Variance with Final Budget - Positive (Negative)		
	 Original		Final	 <u> </u>			
REVENUES							
Charges for services	\$ 408,900	\$	408,900	\$ 406,487	\$	(2,413)	
Grants	20,000		20,000	-		(20,000)	
Licenses and permits	1,150		1,150	3,795		2,645	
Reimbursement SDC fees	6,180		6,180	19,158		12,978	
Investment earnings	2,150		2,150	633		(1,517)	
Miscellaneous	 500		500	 897		397	
Total Revenues	 438,880		438,880	 430,970		(7,910)	
EXPENDITURES							
Current:							
Personal services	213,420		213,420	189,970		23,450	
Materials and services	198,734		198,734	167,886		30,848	
Debt service:							
Principal	30,384		30,384	30,139		245	
Interest	19,881		19,881	19,698		183	
Capital outlay	6,000		46,342	23,377		22,965	
Contingency	 40,342		-	 -		-	
Total Expenditures	 508,761		508,761	 431,070		77,691	
Excess (deficiency) of revenues over							
expenitures	 (69,881)		(69,881)	 (100)		69,781	
OTHER FINANCING SOURCESS (USES)							
Transfers in	-		-	-		-	
Transfers out	 -		-	 -		-	
Total other financing sources and uses	 -		-	 -		-	
Net change in fund balances	(69,881)		(69,881)	(100)		69,781	
Fund balances - beginning	214,849		214,849	184,427		30,422	
Fund balances - ending	\$ 144,968	\$	144,968	 184,327	\$	39,359	
Reconciliation to net position:							
·				4 022 420			
Net capital assets				1,832,429			
Long-term debt				 (516,981)			
Net position, modified cash basis				\$ 1,499,775			

# CITY OF LOWELL Budget and Actual (with Variances) Sewer SDC Fund For the Year Ended June 30, 2022

	Budgeted Amounts Original Final				Α	Actual mounts, jetary Basis	Fina P	ance with I Budget - ositive egative)
		Original		Final				
REVENUES								
SDC fees	\$	16,065	\$	16,065	\$	33,201	\$	17,136
Investment earnings		1,000		1,000		551		(449)
Total Revenues		17,065		17,065		33,752		16,687
EXPENDITURES								
Current:								
Materials and services		53,616		53,616		47,673		5,943
Capital outlay		-		-		-		-
Total Expenditures		53,616		53,616		47,673		5,943
Excess (deficiency) of revenues over								
expenitures		(36,551)		(36,551)		(13,921)		22,630
Net change in fund balances		(36,551)		(36,551)		(13,921)		22,630
Fund balances - beginning		145,745		145,745		146,159		414
Fund balances - ending	\$	109,194	\$	109,194	\$	132,238	\$	23,044

# CITY OF LOWELL Budget and Actual (with Variances) Sewer Reserve Fund For the Year Ended June 30, 2022

	 Budgetec	l Amou	nts	Ar	Actual nounts, etary Basis	Variance with Final Budget - Positive (Negative)		
	 Original         Final           \$         2         \$         2         \$           2         2         2         \$         2         \$							
REVENUES								
Investment earnings	\$ 2	\$	2	\$	21	\$	19	
Total Revenues	 2		2		21		19	
OTHER FINANCING SOURCES (USES)								
Transfers in							-	
Total Expenditures	-		-		-		-	
Excess (deficiency) of revenues over	 							
expenitures	 2		2		21		19	
Net change in fund balances	2		2		21		19	
Fund balances - beginning	15,754		15,754		15,751		(3)	
Fund balances - ending	\$ 15,756	\$	15,756	\$	15,772	\$	16	

# CITY OF LOWELL Budget and Actual (with Variances) Building Fund For the Year Ended June 30, 2022

	Budgeted Amounts				А	Actual mounts, getary Basis	Fina P	ance with l Budget - ositive egative)
	0	Driginal	Final					
REVENUES								
Licenses and permits	\$	50,250	\$	107,500	\$	128,394	\$	20,894
Investment earnings		-		-		11		11
Total Revenues		50,250		107,500		128,405		20,905
EXPENDITURES								
Current:								
Personal services		5,040		6,288		4,713		1,575
Materials and services		36,231		92,233		96,402		(4,169)
Contingency		7,959		7,959		-		7,959
Total Expenditures		49,230		106,480		101,115		5,365
Excess (deficiency) of revenues over								
expenitures		1,020		1,020		27,290		26,270
OTHER FINANCING SOURCESS (USES)								
Transfers in		-		-		-		-
Total other financing sources and uses		-		-		-		-
Net change in fund balances		1,020		1,020		27,290		26,270
-								
Fund balances - beginning		19,855		19,855		29,944		10,089
Fund balances - ending	\$	20,875	\$	20,875	\$	57,234	\$	36,359

STATISTICAL INFORMATION

#### CITY OF LOWELL Net Position by Component Last Ten Fiscal Years

	2022	2021	2020	2019	2018
Governmental Activities					
Net investment in capital assets	\$ 3,879,824	\$ 3,546,787	\$ 3,361,280	\$ 3,331,814	\$ 3,083,574
Restricted	371,055	251,163	227,067	206,457	552,152
Unrestricted	246,847	198,805	294,107	326,908	275,488
Total governmental activities net position	\$ 4,497,726	\$ 3,996,755	\$ 3,882,454	\$ 3,865,179	\$ 3,911,214
Business-type activities					
Net investment in capital assets	\$ 2,583,066	\$ 2,649,555	\$ 3,331,814	\$ 2,883,997	\$ 2,970,673
Restricted	516,633	530,533	206,457	393,482	-
Unrestricted	328,831	255,853	326,908	344,414	283,150
Total business-type activities net position	\$ 3,428,530	\$ 3,435,941	\$ 3,865,179	\$ 3,621,893	\$ 3,253,823
Primary Government					
Net investment in capital assets	\$ 6,462,890	\$ 6,196,342	\$ 6,693,094	\$ 6,215,811	\$ 6,054,247
Restricted	887,688	781,696	433,524	599,939	552,152
Unrestricted	575,678	454,658	621,015	671,322	558,638
Total primary government activities net position	\$ 7,926,256	\$ 7,432,696	\$ 7,747,633	\$ 7,487,072	\$ 7,165,037

	2017	2016	2015	2014	2013
Governmental Activities					
Net investment in capital assets	\$ 3,129,930	\$ 3,147,180	\$ 3,191,637	\$ 3,121,094	\$ 3,167,810
Restricted	495,677	509,972	537,810	539,039	550,139
Unrestricted	222,798	223,903	192,437	185,234	86,681
Total governmental activities net position	\$ 3,848,405	\$ 3,881,055	\$ 3,921,884	\$ 3,845,367	\$ 3,804,630
Business-type activities					
Net investment in capital assets Restricted	\$ 3,090,401	\$ 1,499,186	\$ 3,384,656	\$ 3,525,418	\$ 3,686,342
Unrestricted	- 186,007	- 98,873	- 65,237	- 69,512	- 31,547
Total business-type activities net position	\$ 3,276,408	\$ 1,598,059	\$ 3,449,893	\$ 3,594,930	\$ 3,717,889
Primary Government					
Net investment in capital assets	\$ 6,220,331	\$ 4,646,366	\$ 6,576,293	\$ 6,646,512	\$ 6,854,152
Restricted	495,677	509,972	537,810	539,039	550,139
Unrestricted	408,805	322,776	257,674	254,746	118,228
Total primary government activities net position	\$ 7,124,813	\$ 5,479,114	\$ 7,371,777	\$ 7,440,297	\$ 7,522,519

# CITY OF LOWELL Changes in Net Position Last Ten Fiscal Years

	2022	2021	2020	2019	2018		
Program revenues:			 	 			
Governmental activities:							
Charges for services:							
General Government	\$	11,438	\$ 3,088	\$ 5,106	\$ 5,912	\$	49,458
Culture & Recreation		9,470	6,494	22,419	25,587		21,899
Community Development		18,336	688	73,117	175,627		-
Code Enforcement		347	981	876	806		-
Municipal Court		10,565	5,966	2,824	1,940		-
Highways & Streets		3,224	5,476	22,846	24,756		8,007
Operating grants & contributions		223,330	179,506	186,282	128,432		27,649
Capital grants & contributions		405,579	 225,630	 6,100	 70,925		-
Total governmental activities program revenues		682,289	 427,829	 319,570	 433,985		107,013
Business-type activities:							
Charges for services:							
Building		128,394	19,129	-	-		-
Water		351,731	373,237	368,132	391,598		308,138
Sewer		469,267	395,453	376,377	363,394		382,284
Operating grants & contributions		-	817	-	-		-
Capital grants & contributions		206,180	 24,364	 -	 -		
Total business-type activities program revenues		1,155,572	 813,000	 744,509	 754,992		690,422
Total primary government program revenues		1,837,861	 1,240,829	 1,064,079	 1,188,977		797,435
Expenses:							
Governmental activities:							
General Government		140,414	146,822	163,018	108,152		118,225
Culture & Recreation		133,564	112,858	116,507	109,413		67,812
Public Safety		29,453	28,968	28,123	27,300		30,200
Community Development		88,212	78,455	102,066	168,433		42,730
Code Enforcement		12,259	14,311	14,490	11,863		-
Tourism		3,202	2,251	2,786	7,566		9,695
Municipal Court		17,901	13,815	11,462	11,186		10,294
Highways & Streets		101,824	 94,957	 87,625	 134,185		101,427
Total governmental activities		526,829	492,437	 526,077	 578,098		380,383
Business-type activities:							
Building		101,115	26,413	-	-		-
Water		526,635	486,159	395,706	367,124		358,810
Sewer		540,482	469,825	 446,400	 390,655		377,194
Total business type activities		1,168,232	982,397	842,106	757,779		736,004
Total primary government expenses	\$	1,695,061	\$ 1,474,834	\$ 1,368,183	\$ 1,335,877	\$	1,116,387
General Revenues and Other Changes in Net Position							
Governmental activities							
Taxes	\$	183,315	\$ 155,148	\$ 150,732	\$ 147,569	\$	140,307
Investment earnings		2,554	2,789	8,618	9,833		6,921
Other revenues		97,075	70,271	65,290	292,689		191,992
Gain (loss) on capital assets		57,860	-	-	-		16,419
Transfers in (out)		-	 (49,299)	 (858)	 (352,013)		(19,460)
Total governmental activities		340,804	 178,909	 223,782	 98,078		336,179
Business-type activities							
Investment earnings		3,399	4,598	12,363	5,334		3,265
Other revenues		1,850	8,538	4,586	13,539		272
Gain (loss) on capital assets		-	-	800	(29)		-
Transfers in (out)		-	 49,299	 858	 352,013		19,460
Total business-type activities		5,249	 62,435	 18,607	 370,857		22,997
Total primary government	\$	346,053	\$ 241,344	\$ 242,389	\$ 468,935	\$	359,176
Change in Net Position							
Governmental activities	\$	496,264	\$ 114,301	\$ 17,275	\$ (46,035)	\$	62,809
Durale and Auro antibilities			(100.002)	(78,000)	260.070		(22,585)
Business-type activities	\$	(7,411) 488,853	\$ (106,962) <b>7,339</b>	\$ (78,990) (61,715)	\$ 368,070 <b>322,035</b>	\$	40,224

# CITY OF LOWELL Changes in Net Position Last Ten Fiscal Years

		2017		2016		2015	2014		2013	
Program revenues:										
Governmental activities:										
Charges for services:										
General Government	\$	37,100	\$	14,909	\$	19,799	\$	83,382	\$	76,927
Culture & Recreation		22,976		21,596		8,888		28,346		20,738
Community Development		-		-		-		-		-
Code Enforcement		-		-		-		-		-
Municipal Court		-		-		-		-		-
Highways & Streets		4,273		3,042		-		-		-
Operating grants & contributions		20,140		15,626		69,629		91,705		91,224
Capital grants & contributions		-		-		125,000		37,650		36,359
Total governmental activities program revenues		84,489		55,173		223,316		241,083		225,248
Business-type activities:										
Charges for services:										
Building		-		-		-		-		-
Water		274,459		250,726		233,460		219,598		202,834
Sewer		330,777		274,731		260,087		244,525		227,096
Operating grants & contributions		-		-		-		-		-
Capital grants & contributions		-		-				4,175		63,705
Total business-type activities program revenues	_	605,236		525,457		493,547		468,298		493,635
Total primary government program revenues		689,725		580,630		716,863		709,381		718,883
Expenses:										
Governmental activities:										
General Government		223,034		280,159		270,210		240,178		200,174
Culture & Recreation		19,376		23,087		13,259		34,309		35,824
Public Safety		-		-		-		-		-
Community Development		-		-		-		-		-
Code Enforcement		-		-		-		-		-
Tourism		-		-		-		-		-
Municipal Court		-		-		-		-		-
Highways & Streets		96,103		42,499		31,917		41,816		41,354
Total governmental activities		338,513		345,745		315,386		316,303		277,352
Business-type activities:										
Building		-		-		-		-		-
Water		348,683		344,914		318,125		306,853		369,105
Sewer		387,717		375,223		393,260		348,726		317,306
Total business type activities		736,400		720,137		711,385		655,579		686,411
Total primary government expenses	\$	1,074,913	\$	1,065,882	\$	1,026,771	\$	971,882	\$	963,763
General Revenues and Other Changes in Net Position										
Governmental activities										
Taxes	\$	134,981	\$	131,105	\$	126,539	\$	123,078	\$	120,456
Investment earnings		7,782		3,628		2,718		2,879		2,720
Other revenues		170,535		175,136		99,556		36,646		2,155
Gain (loss) on capital assets		-		-		-		-		-
Transfers in (out)		(91,924)		(60,126)		(60,226)		(52,126)		(52,126)
Total governmental activities		221,374		249,743		168,587		110,477		73,205
Business-type activities										
Investment earnings		-		-		244		391		370
Other revenues		309		-		12,331		11,805		11,805
Gain (loss) on capital assets		-		-		-		-		-
Transfers in (out)		91,924		60,126		60,226		52,126		52,126
Total business-type activities		92,233		60,126		72,801		64,322		64,301
Total primary government	\$	313,607	\$	309,869	\$	241,388	\$	174,799	\$	137,506
Change in Net Position										
Governmental activities	\$	(32,650)	\$	(40,829)	\$	76,517	\$	35,257	\$	21,101
Business-type activities	÷	(32,030)	Ŷ	(134,554)	*	(145,037)	*	(122,959)	+	(128,475)
Total primary government	\$	(71,581)	\$	(175,383)	\$	(68,520)	\$	(87,702)	\$	(107,374)
	<del>-</del>	(, _,,,,,,,)	-	(2, 5,505)		(00,020)	*	(0.,,02)		(20, 30, 4)

# CITY OF LOWELL Fund Balance, Governmental Funds

Last Ten Fiscal Years

	2022	2021	2020	2019	2018	
General Fund:						
Non spendable	\$-	\$-	\$-	\$-	\$-	
Restricted	31,736	18,466	6,100	-	-	
Committed	-	5,224	6,597	-	-	
Assigned	-	-	-	-	-	
Unassigned	233,023	182,113	259,416	297,503	225,395	
Total general fund	264,759	205,803	272,113	297,503	225,395	
All Other Governmental Funds:						
Non spendable	-	-	-	-	-	
Restricted	339,319	232,697	214,370	206,457	523,683	
Committed	-	-	-	-	-	
Assigned	13,824	11,468	34,691	29,405	91,457	
Unassigned	-	-	-	-	-	
Total all other governmental funds	353,143	244,165	249,061	235,862	615,140	
Total governmental funds	\$ 617,902	\$ 449,968	\$ 521,174	\$ 533,365	\$ 840,535	

	2017	2016	2015	2014	2013	
General Fund:						
Non spendable	\$-	\$-	\$-	\$-	\$-	
Restricted	-	-	-	-	-	
Committed	-	-	-	-	-	
Assigned	-	-	10,000	-	-	
Unassigned	184,077	123,608	84,227	95,231	57 <i>,</i> 836	
Total general fund	184,077	123,608	94,227	95,231	57,836	
All Other Governmental Funds:						
Non spendable	-	-	-	-	-	
Restricted	443,823	402,992	375,704	323,070	256,485	
Committed	-	-	-	-	-	
Assigned	90,575	207,275	260,317	305,972	323,741	
Unassigned	-	-	-	-	-	
Total all other governmental funds	534,398	610,267	636,021	629,042	580,226	
Total governmental funds	\$ 718,475	\$ 733,875	\$ 730,248	\$ 724,273	\$ 638,062	

## CITY OF LOWELL Changes in Fund Balances of Governmental Funds Last Ten Fiscal Years

2022         2021         2020         2019           REVENUES         \$ 183,315         \$ 155,148         \$ 150,732         \$ 147,569           Intergovernmental         442,585         391,769         185,917         128,432           Franchise fees <sup>1</sup> 96,397         59,158         62,928         52,206           Licenses and permits         18,683         1,669         73,993         176,433           Charges for services         11,438         3,388         5,106         36,533	2018 \$ 140,307 103,333 52,720 38,413 5,381 68,548 3,726 6,921
Property Taxes         \$ 183,315         \$ 155,148         \$ 150,732         \$ 147,569           Intergovernmental         442,585         391,769         185,917         128,432           Franchise fees <sup>1</sup> 96,397         59,158         62,928         52,206           Licenses and permits         18,683         1,669         73,993         176,433	103,333 52,720 38,413 5,381 68,548 3,726
Intergovernmental         442,585         391,769         185,917         128,432           Franchise fees <sup>1</sup> 96,397         59,158         62,928         52,206           Licenses and permits         18,683         1,669         73,993         176,433	103,333 52,720 38,413 5,381 68,548 3,726
Franchise fees <sup>1</sup> 96,397         59,158         62,928         52,206           Licenses and permits         18,683         1,669         73,993         176,433	52,720 38,413 5,381 68,548 3,726
Licenses and permits 18,683 1,669 73,993 176,433	38,413 5,381 68,548 3,726
	5,381 68,548 3,726
Charges for services 11/29 2/299 5/106 26/522	68,548 3,726
-	3,726
SDC fees <sup>2</sup> 74,691 9,604 31,102 2,730	
Fees and fines <sup>1</sup> 10,565 5,966 2,824 1,940	6.921
Investment earnings 2,555 2,789 8,617 9,833	- / -
Miscellaneous <sup>2</sup> 62,967 12,114 2,729 1,631	18,973
Fundraising and event receipts         21,283         14,432         20,264         16,992	20,806
Total Revenues         924,479         656,037         544,212         574,299	459,128
EXPENDITURES	
Current:	
General Government <sup>4</sup> 92,804 103,531 125,617 99,216	103,074
Parks <sup>3</sup> 83,126 91,312 76,428 73,629	-
Public Safety         29,453         28,968         28,123         27,300	30,200
Community Development         55,879         73,748         102,066         168,433	42,730
Library <sup>3</sup> 28,000 6,454 8,635 24,217	-
Tourism 12,259 14,311 14,490 7,566	9,695
Code Enforcement         3,202         2,251         2,786         11,863	-
Municipal Court 17,901 13,815 11,462 11,186	10,294
Highways and Streets         54,481         55,736         54,743         102,188	70,222
Blackberry Jam Festival <sup>3</sup> 5,685 3,112 18,434 -	-
Culture and Recreation <sup>3</sup>	67,812
Debt service:	
Principal 22,041 17,845 17,095 -	-
Interest 31,485 28,507 23,251 -	-
Capital Outlay:         320,231         629,424         72,415         760,121	
Total Expenditures         756,547         1,069,014         555,545         1,285,719           Excess (deficiency) of revenues over	334,027
expenitures <u>167,932</u> (412,977) (11,333) (711,420)	125,101
OTHER FINANCING SOURCESS (USES)	
Proceeds from loan - 391,070 - 530,000	-
Gain or (loss) on sale of fixed assets	16,419
Transfers in - 10,082 22,000 120,565	10,000
Transfers out - (59,381) (22,858) (472,578)	(29,460)
Total other financing sources and uses         -         341,771         (858)         177,987	(3,041)
SPECIAL ITEM	
Other Source - Litigation Proceeds 226,263	
Net change in fund balances 167,932 (71,206) (12,191) (307,170)	122,060
Fund balances - beginning 449,968 521,174 533,365 840,535	718,475
Fund balances - ending         \$ 617,900         \$ 449,968         \$ 521,174         \$ 533,365	\$ 840,535

Notes:

1. Prior to 2018, Franchise fees were reported with fees and fines.

2. From 2015 through 2017 SDC revenues were reported with fees and fines.

3. Prior to 2019, Parks, Library and Blackberry Jam were reported with Culture and Recreation.

4. Amounts previously reported in General Government are now identified by department.

## CITY OF LOWELL Changes in Fund Balances of Governmental Funds Last Ten Fiscal Years

	Fiscal Year										
		2017		2016		2015		2014		2013	
REVENUES											
Property Taxes	\$	134,981	\$	131,105	\$	126,539	\$	123,078	\$	120,456	
Intergovernmental		92,724		86,140		84,941		91,705		91,224	
Franchise fees <sup>1</sup>		-		-		-		-		-	
Licenses and permits		83,407		71,933		74,573		83,382		77,477	
Charges for services		-		-		-		-		-	
SDC fees <sup>2</sup>		-		-		-		37,650		35,809	
Fees and fines <sup>1</sup>		38,265		9,779		25,502		3,178		2,771	
Investment earnings		7,783		3,650		2,718		2,879		2,720	
Miscellaneous <sup>2</sup>		18,442		41,544		7,826		36,645		2,155	
Fundraising and event receipts		22,187		20,969		18,403		25,168		17,967	
Total Revenues		397,789		365,120		340,502		403,685		350,579	
EXPENDITURES											
Current:											
General Government <sup>4</sup>		97,112		204,569		203,871		201,453		167,510	
Parks <sup>3</sup>		-		-		-		-		-	
Public Safety		21,000		30,486		24,298		-		-	
Community Development		35,264		-		-		-		-	
Library <sup>3</sup>		-		-		-		-		-	
Tourism		3,096		-		-		-		-	
Code Enforcement		14,268		-		-		-		-	
Municipal Court		-		-		-		-		-	
Highways and Streets		64,898		43,185		32,576		35,192		34,615	
Blackberry Jam Festival <sup>3</sup> Culture and Recreation <sup>3</sup>		-		-		-		-		-	
		64,383		23,127		13,556		28,704		29,984	
Debt service: Principal						_				- 8,932	
Interest		_		_		_		_		320	
Capital Outlay:		21,244		-		-		-		850	
Total Expenditures		321,265		301,367		274,301		265,349		242,211	
Excess (deficiency) of revenues over expenitures		76,524		63,753		66,201		138,336		108,368	
		/ 0/02 !						100,000			
OTHER FINANCING SOURCESS (USES)											
Proceeds from loan		-		-		-		-		-	
Gain or (loss) on sale of fixed assets		-		-		-		-		-	
Transfers in		22,975		13,528		13,028		10,028		25,636	
Transfers out		(114,899)		(73,654)		(73,254)		(62,154)		(77,762)	
Total other financing sources and uses		(91,924)		(60,126)		(60,226)		(52,126)		(52,126)	
SPECIAL ITEM											
Other Source - Litigation Proceeds		-		-		-		-			
Net change in fund balances		(15,400)		3,627		5,975		86,210		56,242	
Fund balances - beginning		733,875		730,248		724,273		638,063		581,820	
Fund balances - ending	\$	718,475	\$	733,875	\$	730,248	\$	724,273	\$	638,062	

Notes:

1. Prior to 2018, Franchise fees were reported with fees and fines.

2. From 2015 through 2017 SDC revenues were reported with fees and fines.

3. Prior to 2019, Parks, Library and Blackberry Jam were reported with Culture and Recreation.

4. Amounts previously reported in General Government are now identified by department.

## CITY OF LOWELL Program Revenues by Function Last Ten Fiscal Years

	2022		2021	2020		2019		2018	
Program revenues:									
Governmental activities:									
General Government <sup>1</sup>	\$ 125,7	58 \$	99,740	\$	42,328	\$	44,602	\$	66,346
Culture & Recreation	282,4	48	19,860		60,799		98,512		32,660
Public Safety		-	-		-		-		-
Community Development	19,3	36	688		103,117		175,627		-
Code Enforcement	3	47	981		876		806		-
Toursim	10,5	86	10,274		10,137		9,639		-
Municipal Court	10,5	65	5,966		2,824		1,940		-
Highways & Streets	134,6	37	297,159		99,489		102,859		8,007
Public Works <sup>2</sup>		-	-		-		-		-
Subtotal governmental activities	583,6	77	434,668		319,570		433,985		107,013
Business-type activities:									
Building	1,9	29	1,929		-		-		-
Water	374,0	54	374,054		368,132		391,598		308,138
Sewer	419,8	17	419,817		376,377		363,394		382,284
Subtotal business-type activities	795,8	00	795,800		744,509		754,992		690,422
Total primary government	1,379,4	77	1,230,468	1,	,064,079		1,188,977		797,435

	2017		2016	2015	2014	2013	
Program revenues:							
Governmental activities:							
General Government <sup>1</sup>	\$	48,219	\$ 21,406	\$ 153,144	\$ 114,340	\$	110,810
Culture & Recreation		31,997	30,725	9,888	28,346		20,738
Public Safety		-	-	-	-		-
Community Development		-	-	-	-		-
Code Enforcement		-	-	-	-		-
Toursim		-	-	-	-		-
Municipal Court		-	-	-	-		-
Highways & Streets		4,273	3,042	60,284	60,747		57,891
Public Works <sup>2</sup>		-	-	-	37,650		35,809
Subtotal governmental activities		84,489	 55,173	 223,316	 241,083		225,248
Business-type activities:							
Building		-	-	-	-		-
Water		274,459	250,726	233,460	221,728		264,731
Sewer		330,777	274,731	260,087	246,570		228,904
Subtotal business-type activities		605,236	 525,457	493,547	 468,298		493,635
Total primary government		689,725	580,630	716,863	709,381		718,883

Notes:

1. Prior to 2019, Revenues collected for Community Development, Code Enforcement, Tourism, Municipal Court were recorded under General Government

2. Prior to 2015, the Public Works program revenues reflected Systems Development Charges (SDC's) collected within the SDC fund and reimbursement SDC's in the Street Fund

# CITY OF LOWELL General Governmental Revenues Last Ten Fiscal Years

	Taxes and Fees						Licenses and Permits								
Fiscal Year	F	Property Tax	Fr	anchise Fees	Total		Land Use Permits		Construction Permits		Other Permits & Licenses		Total		
11-12	\$	116,511	\$	42,363	\$	158,874	\$	760	\$	24,441	\$	339	\$	25,540	
12-13		120,456		41,297		161,753		-		15,518		587		16,105	
13-14		123,078		43,345		166,423		396		23,521		347		24,264	
14-15		126,539		45,095		171,634		998		17,566		335		18,899	
15-16		131,105		47,932		179,037		176		12,755		1,066		13,997	
16-17		134,981		48,378		183,359		5,221		24,340		751		30,312	
17-18		140,307		52,720		193,027		1,044		35,967		1,402		38,413	
18-19		147,569		52,206		199,775		7,500		246,867		1,246		255,613	
19-20		150,732		62,928		213,660		35,768		36,869		1,356		73,993	
20-21		155,148		59,158		214,306		292		-		1,377		1,669	
21-22		181,055		96,397		277,451		17,951		-		732		18,683	

Source: City Financial Database

Note: Beginning in fiscal year 2020-21, construction permits are recorded in a new fund and are reported as a business-type activity

## CITY OF LOWELL Assessed Value of Property Last Ten Fiscal Years

Fiscal Year	Real Property	Manufactured Structures	Personal Property	 Public Utility	Total Taxable Assessed Value	 tal Direct ax Rate	Estimated Real Market Value (RMV)	Assessed Value as a % of RMV
12-13	\$ 55,517,417	\$ 1,189,667	\$ 184,933	\$ 695,900	\$ 57,587,917	\$ 2.1613	\$ 84,732,061	68.0%
13-14	56,556,845	1,173,076	166,578	759,400	58,655,899	2.1613	80,167,206	73.2%
14-15	58,603,044	1,208,852	162,551	802,000	60,776,447	2.1613	86,132,470	70.6%
15-16	60,496,634	1,094,889	151,867	1,021,900	62,765,290	2.1613	90,378,891	69.4%
16-17	62,000,681	1,175,149	226,886	1,073,700	64,476,416	2.1613	94,410,652	68.3%
17-18	64,242,855	1,155,862	271,816	1,257,029	66,927,562	2.1613	108,244,103	61.8%
18-19	66,271,852	1,140,505	270,377	1,333,000	69,015,734	2.1613	117,576,623	58.7%
19-20	69,076,046	1,139,099	231,864	1,237,500	71,684,509	2.1613	123,729,680	57.9%
20-21	71,117,824	1,082,191	278,825	1,292,400	73,771,240	2.1613	129,834,847	56.8%
21-22	79,446,752	1,072,764	367,439	1,263,300	82,150,258	2.1613	168,202,694	48.8%

Source: Department of Assessment and Taxation, Lane County, Oregon

# CITY OF LOWELL Property Tax Rates Last Ten Fiscal Years

	Direct	t Rates						
					Lane			Total
Fiscal	Basic	Total	Lane	Lowell	Community		School	Direct and
Year	Rate	Direct	County	RFPD	College	Lane ESD	Dist 71	Overlapping
12-13	\$ 2.1613	\$ 2.1613	\$ 1.3908	\$ 2.6970	\$ 0.8640	\$ 0.2232	\$ 5.0409	\$ 12.3772
13-14	2.1613	2.1613	1.9376	2.6970	0.8646	0.2232	5.0409	12.9246
14-15	2.1613	2.1613	1.9345	2.6970	0.8616	0.2232	5.0409	12.9185
15-16	2.1613	2.1613	1.8293	2.6970	0.8198	0.2232	5.0409	12.7715
16-17	2.1613	2.1613	1.6743	2.6970	0.8419	0.2232	5.0409	12.6386
17-18	2.1613	2.1613	1.6700	2.6970	0.8464	0.2232	5.0409	12.6388
18-19	2.1613	2.1613	1.8093	2.6970	0.8400	0.2232	6.1361	13.8669
19-20	2.1613	2.1613	1.8443	2.6970	0.8410	0.2232	6.1295	13.8963
20-21	2.1613	2.1613	1.8443	2.6970	0.9628	0.2232	6.1385	14.0271
21-22	2.1613	2.1613	1.8573	2.6970	0.9954	0.2232	6.0929	14.0271

Source: Department of Assessment and Taxation, Lane County, Oregon

Notes: Rates are per \$1,000 of assessed value.

# CITY OF LOWELL Property Tax Levies and Collections Last Ten Fiscal Years

			 Collected \ Fiscal Year						Tot Collection	
Fiscal Year	1	Total Fax Levy	 Amount	Percentage of Levy		Sub	ected in sequent Years	Amount		Percentage of Levy
12-13	\$	124,465	\$ 116,933	93.95	%	\$	3,523	\$	120,456	103.3%
13-14		126,773	119,363	94.15	%		3,715		123,078	103.0%
14-15		131,356	122,928	93.58	%		3,611		126,539	103.8%
15-16		135,655	124,669	91.90	%		2,360		127,029	106.8%
16-17		139,353	132,671	95.21	%		2,310		134,981	103.2%
17-18		144,651	137,867	95.31	%		2,440		140,307	103.1%
18-19		149,164	142,083	95.25	%		5,486		147,569	101.1%
19-20		154,932	148,109	95.60	%		2,622		150,732	102.8%
20-21		159,850	152,386	95.33	%		2,761		155,147	103.0%
21-22		189,771	181,055	95.41%			2,260		183,315	103.5%

Source: Department of Assessment and Taxation, Lane County, Oregon City of Lowell, Financial Database

### CITY OF LOWELL Principal Tax Payers Last Ten Fiscal Years

					Fiscal Y	ear 2	021-2022		
	Number of Parcels Assessed Taxes		Ass	Taxable sessed Value		imated Real arket Value	Total City	% of City	
Taxpayer Name	Parcels	Asse	ssed Taxes		(TAV)		(RMV)	Assessed Value	Assessed Value
Tu-Mac Inc	1	\$	28,473	\$	2,161,300	\$	2,161,300	82,150,258	2.63%
George Living Trust	5		22,224		1,228,521		2,229,966	82,150,258	1.50%
Randy Kintzley G	1		15,410		266,123		487,615	82,150,258	0.32%
Jerry L & Julie E Valencia	5		13,822		983,405		1,340,846	82,150,258	1.20%
Lumen Technologies Inc	1		12,871		977,000		977,000	82,150,258	1.19%
McDougal Bros Investments	9		11,522		327,670		549,783	82,150,258	0.40%
Rachel & Adam Dilts	1		11,000		292,711		505,049	82,150,258	0.36%
Jeremy & Caryn Carlisle	1		10,949		291,462		502,215	82,150,258	0.35%
Michael & Amanda Ganieany	1		9,143		251,544		424,196	82,150,258	0.31%
Mary Lynn McBee	1		8,211		183,701		318,610	82,150,258	0.22%
		\$	143,624	\$	6,963,437	\$	9,496,580	821,502,580	8.48%

Total City assessed valuation base for Fiscal Year 2021-2022:

\$ 82,150,258

	Fiscal Year 2020-2021												
	Number				Taxable	Est	imated Real						
	of			Assessed Value		Μ	arket Value	Total City	% of City				
Taxpayer Name	Parcels	Asse	ssed Taxes		(TAV)		(RMV)	Assessed Value	Assessed Value				
Tu-Mac Inc	1	\$	30,551	\$	2,324,320	\$	2,324,320	73,771,240	3.15%				
Centurylink	2		13,433		1,022,000		1,022,000	73,771,240	1.39%				
Lowell Industrial Development	2		11,893		904,838		904,838	73,771,240	1.23%				
George Living Trust	5		11,776		841,505		1,441,763	73,771,240	1.14%				
Valencia Jerry L & Julie E	5		9,184		656,029		790,153	73,771,240	0.89%				
Silebi Benjamin M & Rebecca J	2		8,758		645,399		805,698	73,771,240	0.87%				
J & K Property Holdings LLC	4		8,562		645,216		830,869	73,771,240	0.87%				
Neet Robin C & Cheryl M	3		7,484		524,107		985,440	73,771,240	0.71%				
Walker Richard J & Allison A	3		6,575		468,776		638,759	73,771,240	0.64%				
Howell Mali & Ian	1		6,471		461,319		555,352	73,771,240	0.63%				
		\$	114,686	\$	8,493,509	\$	10,299,192	737,712,400	11.51%				

Total City assessed valuation base for Fiscal Year 2020-2021:

\$ 73,771,240

					Fiscal Y	ear 2	019-2020		
Taxpayer Name	Number of Parcels	Asse	ssed Taxes	Ass	Taxable sessed Value (TAV)		imated Real arket Value (RMV)	Total City Assessed Value	% of City Assessed Value
Tu-Mac Inc	1	\$	30,490	\$	2,343,050	\$	2,343,050	71,684,509	3.27%
Lowell Industrial Development	3		18,925		1,454,425		1,454,425	71,684,509	2.03%
Valencia Jerry L & Julie E	6		15,083		1,089,348		1,304,199	71,684,509	1.52%
George Living Trust	6		12,685		914,108		1,451,322	71,684,509	1.28%
Centurylink	2		12,609		969,000		969,000	71,684,509	1.35%
Neet Robin C & Cheryl M	3		7,201		508,843		896,625	71,684,509	0.71%
Moxley Caroline Viola	2		6,693		105,948		157,896	71,684,509	0.15%
Walker Richard J & Allison A	3		6,322		455,138		634,014	71,684,509	0.63%
C & S Development	18		6,253		459,735		606,480	71,684,509	0.64%
Howell Mali & Ian	1		6,223		447,883		545,683	71,684,509	0.62%
		\$	122,484	\$	8,747,478	\$	10,362,694	716,845,090	12.20%

Total City assessed valuation base for Fiscal Year 2019-2020:

\$ 71,684,509

### CITY OF LOWELL Principal Tax Payers Last Ten Fiscal Years

	Fiscal Year 2018-2019										
	Number				Taxable	Est	imated Real				
	of			Ass	essed Value	M	arket Value	Total City	% of City		
Taxpayer Name	Parcels	Asses	sed Taxes		(TAV)		(RMV)	Assessed Value	Assessed Value		
Tu-Mac Inc	1	\$	22,136	\$	1,704,300	\$	1,704,300	69,015,734	2.47%		
Lowell Industrial Development	3		17,947		1,381,855		1,381,855	69,015,734	2.00%		
George Living Trust	7		15,461		1,026,511		1,645,396	69,015,734	1.49%		
Centurylink	2		14,936		1,150,000		1,150,000	69,015,734	1.67%		
Valencia Jerry L & Julie E	6		14,269		1,028,832		1,356,025	69,015,734	1.49%		
C & S Developments Inc	19		6,696		497,101		633,064	69,015,734	0.72%		
Walker Richard J & Allison A	3		6,128		441,897		711,940	69,015,734	0.64%		
Howell Mali & Ian	1		6,031		434,838		622,762	69,015,734	0.63%		
Alexander Ryan E & Lynette R	1		5,944		433,257		496,716	69,015,734	0.63%		
Rieger June E & Wesley T	1		5,882		424,054		635,747	69,015,734	0.61%		
Lowell Investment Properties LLC	3		5,882		422,394		737,561	69,015,734	0.61%		
		\$	121,312	\$	8,945,039	\$	11,075,366	759,173,074	12.96%		

Total City assessed valuation base for Fiscal Year 2018-2019:

\$ 69,015,734

## Source: Department of Assessment and Taxation, Lane County, Oregon

	Fiscal Year 2017-2018										
	Number				Taxable	Est	imated Real				
	of			Ass	sessed Value	Μ	arket Value	Total City	% of City		
Taxpayer Name	Parcels	Asse	ssed Taxes		(TAV)		(RMV)	Assessed Value	Assessed Value		
Tu-Mac Inc	1	\$	21,797	\$	1,853,510	\$	1,853,510	66,927,562	2.77%		
Lowell Industrial Development	3		16,479		1,396,807		1,407,380	66,927,562	2.09%		
George William D & Ruth M	7		11,303		898,294		1,333,645	66,927,562	1.34%		
Nelson Alexander & Patricia Ann	5		7,237		572,412		726,728	66,927,562	0.86%		
Level 3 Communications LLC	1		6,573		558,929		558,929	66,927,562	0.84%		
Centurytlink	2		6,182		525,700		525,700	66,927,562	0.79%		
C & S Developments Inc	19		5,840		482,633		593,524	66,927,562	0.72%		
Walker Richard J & Allison A	3		5,424		429,040		667,477	66,927,562	0.64%		
Valencia Jerry L & Julie E	1		5,392		426,453		528,373	66,927,562	0.64%		
Vanmastrigt William	1		5,338		422,173		579,084	66,927,562	0.63%		
		\$	91,565	\$	7,565,951	\$	8,774,350	669,275,620	11.30%		

Total City assessed valuation base for Fiscal Year 2017-2018:

\$ 66,927,562

	Fiscal Year 2016-2017										
	Number				Taxable	Est	imated Real				
	of			Ass	sessed Value	Μ	arket Value	Total City	% of City		
Taxpayer Name	Parcels	Asse	ssed Taxes		(TAV)		(RMV)	Assessed Value	Assessed Value		
Tu-Mac Inc	1	\$	23,956	\$	2,037,830	\$	2,037,830	64,476,416	3.16%		
Lowell Industrial Development	3		16,065		1,366,620		1,366,620	64,476,416	2.12%		
George William D & Ruth M	16		14,556		1,164,369		1,573,466	64,476,416	1.81%		
Nelson Alexander & Patricia Ann	5		6,843		555,740		637,333	64,476,416	0.86%		
Centurytlink	2		6,303		536,200		536,200	64,476,416	0.83%		
C & S Developments Inc	19		5,552		468,593		546,085	64,476,416	0.73%		
Walker Richard J & Allison A	3		5,264		416,560		583,893	64,476,416	0.65%		
Valencia Jerry L & Julie E	1		5,233		414,032		491,188	64,476,416	0.64%		
Vanmastrigt William	1		5,180		409,877		498,221	64,476,416	0.64%		
Eschenbacher James & Karla	1		5,052		399,712		544,874	64,476,416	0.62%		
		\$	94,003	\$	7,769,533	\$	8,815,710	644,764,160	12.05%		
				_							

Total City assessed valuation base for Fiscal Year 2016-2017:

\$ 64,476,416

### CITY OF LOWELL Principal Tax Payers Last Ten Fiscal Years

	Fiscal Year 2015-2016									
	Number of			Ass	Taxable essed Value		imated Real arket Value	Total City	% of City	
Taxpayer Name	Parcels	Asse	ssed Taxes		(TAV)		(RMV)	Assessed Value	Assessed Value	
Tu-Mac Inc	1	\$	26,988	\$	2,270,090	\$	2,270,090	62,765,290	3.62%	
Lowell Industrial Development	3		14,062		1,182,815		1,182,815	62,765,290	1.88%	
George William D & Ruth M	7		10,862		855,895		1,208,295	62,765,290	1.36%	
Nelson Alexander & Patricia Ann	5		6,611		539,552		601,535	62,765,290	0.86%	
C & S Developments Inc	20		6,147		513,379		592,576	62,765,290	0.82%	
Centurylink	2		6,122		515,000		515,000	62,765,290	0.82%	
Walker Richard J & Allison A	3		5,165		404,442		550,808	62,765,290	0.64%	
Valencia Jerry L & Julie E	1		5,116		401,973		469,380	62,765,290	0.64%	
Vanmastrigt William	1		5,068		397,939		465,349	62,765,290	0.63%	
		\$	86,140	\$	7,081,085	\$	7,855,848	564,887,610	11.28%	

Total City assessed valuation base for Fiscal Year 2015-2016:

\$ 62,765,290

Source: Department of Assessment and Taxation, Lane County, Oregon

	Fiscal Year 2014-2015										
	Number				Taxable	Est	imated Real				
	of			Ass	sessed Value	M	arket Value	Total City	% of City		
Taxpayer Name	Parcels	Asse	ssed Taxes		(TAV)		(RMV)	Assessed Value	Assessed Value		
Tu-Mac Inc	1	\$	29,206	\$	2,426,660	\$	2,426,660	60,776,447	3.99%		
Lowell Industrial Development	3		16,401		1,362,770		1,362,770	60,776,447	2.24%		
George William D & Ruth M	6		9,761		755,573		1,045,542	60,776,447	1.24%		
C & S Developments Inc	21		6,584		543,547		620,555	60,776,447	0.89%		
Nelson Alexander & Patricia Ann	5		6,563		523,837		598,801	60,776,447	0.86%		
Centurytlink	2		5,710		474,400		474,400	60,776,447	0.78%		
Tschirgi Scot W & Marolyn A	3		5,072		392,675		547,298	60,776,447	0.65%		
Valencia Jerry L & Julie E	1		5,042		390,265		467,838	60,776,447	0.64%		
Vanmastrigt William	1		4,991		386,349		465,131	60,776,447	0.64%		
Eschenbacher James & Karla	1		4,867		376,767		524,798	60,776,447	0.62%		
		\$	94,197	\$	7,632,843	\$	8,533,793	607,764,470	12.56%		

Total City assessed valuation base for Fiscal Year 2014-2015:

\$ 60,776,447

	Fiscal Year 2013-2014									
	Number				Taxable	Est	imated Real			
	of			Ass	essed Value	Μ	arket Value	Total City	% of City	
Taxpayer Name	Parcels	Asse	ssed Taxes		(TAV)		(RMV)	Assessed Value	Assessed Value	
Tu-Mac Inc	1	خ	21 242	Ś	2 602 860	Ś	2 602 860		4.44%	
	1	\$	31,342	Ş	2,602,860	Ş	2,602,860	58,655,899		
Lowell Industrial Development	3		15,999		1,328,638		1,328,638	58,655,899	2.27%	
C & S Developments Inc	22		8,511		702,872		778,760	58,655,899	1.20%	
George William D & Ruth M	6		8,105		641,769		854,853	58,655,899	1.09%	
Nelson Alexander & Patricia Ann	4		6,051		494,902		533,156	58,655,899	0.84%	
Centurytlink	2		5,873		487,700		487,700	58,655,899	0.83%	
St Vincent De Paul Society Lane Co	12		4,850		388,473		422,888	58,655,899	0.66%	
Tschirgi Scot W & Marolyn A	2		4,785		370,292		487,227	58,655,899	0.63%	
Slyker Charles & Jane	1		4,749		375,096		421,579	58,655,899	0.64%	
Valencia Jerry L & Julie E	1		4,736		378,898		413,584	58,655,899	0.65%	
		\$	95,000	\$	7,771,500	\$	8,331,245	586,558,990	13.25%	

Total City assessed valuation base for Fiscal Year 2013-2014:

\$ 58,655,899

# CITY OF LOWELL Principal Tax Payers

Last Ten Fiscal Years

	Fiscal Year 2012-2013										
Townovor Nomo	Number of	٨	acad Taylog	Ass	Taxable sessed Value (TAV)		timated Real arket Value	Total City Assessed Value	% of City Assessed Value		
Taxpayer Name	Parcels	Asse	ssed Taxes		(IAV)		(RMV)	Assessed value	Assessed value		
Tu-Mac Inc	1	\$	31,898	\$	2,775,220	\$	2,775,220	57,587,917	4.82%		
Lowell Industrial Development	3		15,489		1,345,217		1,350,538	57,587,917	2.34%		
C & S Developments Inc	22		8,327		686,973		851,998	57,587,917	1.19%		
George William D & Ruth M	4		6,484		523,859		740,684	57,587,917	0.91%		
Buell Gary A & Donna E	4		5,884		480,487		582,393	57,587,917	0.83%		
St Vincent De Paul Society Lane Co	15		5,784		467,322		572,357	57,587,917	0.81%		
Centurylink	2		5,190		451,500		451,500	57,587,917	0.78%		
		\$	79,055	\$	6,730,578	\$	7,324,690	575,879,170	11.69%		

Total City assessed valuation base for Fiscal Year 2012-2013:

\$ 57,587,917

Source: Department of Assessment and Taxation, Lane County, Oregon

	Fiscal Year 2011-2012										
	Number				Taxable	Est	imated Real				
	of			Ass	sessed Value	Μ	arket Value	Total City	% of City		
Taxpayer Name	Parcels	Asse	ssed Taxes		(TAV)		(RMV)	Assessed Value	Assessed Value		
Tu-Mac Inc	1	\$	34,127	\$	2,964,590	\$	2,964,590	56,092,738	5.29%		
Lowell Industrial Development	2		15,569		1,351,042		1,354,258	56,092,738	2.41%		
Qwest Corp	1		8,918		774,700		774,700	56,092,738	1.38%		
C & S Developments Inc	22		7,623		614,270		794,509	56,092,738	1.10%		
St Vincent De Paul of Lane County	19		7,127		575,019		725,393	56,092,738	1.03%		
George William D & Ruth M	4		6,304		508,601		773,763	56,092,738	0.91%		
Buell Gary A & Donna E	4		5,782		466,492		606,311	56,092,738	0.83%		
George Family LLC	12		4,509		363,746		561,731	56,092,738	0.65%		
Alvarez Rory R	2		4,499		385,430		412,918	56,092,738	0.69%		
Vanencia Jerry L & Julie E	1		4,427		357,148		490,409	56,092,738	0.64%		
		\$	98,884	\$	8,361,038	\$	9,458,582	560,927,380	14.91%		

Total City assessed valuation base for Fiscal Year 2011-2012:

\$ 56,092,738

Source: Department of Assessment and Taxation, Lane County, Oregon

# CITY OF LOWELL Ratios of Outstanding Debt by Type

Last Ten Fiscal Years

	Governmental Activites	Business-T	ype Activities			
Fiscal Year	Revenue Bonds and Notes Payable	Water Revenue and FF&C Bonds	Sewer Revenue and FF&C Bonds	Total Primary Government	Percentage of Personal Income *	Per Capita *
12-13	\$-	\$ 1,130,832	\$ 759,579	\$ 1,890,410	5.20%	1,792
13-14	-	1,101,938	738,369	1,840,306	5.04%	1,736
14-15	-	1,071,951	716,744	1,788,695	4.62%	1,687
15-16	-	1,040,827	689,685	1,730,512	4.20%	1,625
16-17	-	1,008,519	662,173	1,670,692	3.94%	1,561
17-18	-	974,981	634,184	1,609,165	3.62%	1,504
18-19	530,000	940,161	605,695	2,075,856	4.50%	1,931
19-20	512,905	904,009	576,683	1,993,597	4.21%	1,829
20-21	886,129	1,051,826	1,598,946	3,536,901	6.90%	2,921
21-22	864,089	1,022,504	516,981	2,403,574	4.36%	1,946

Source: \* Personal income and population data can be found on the demographics statistics page City of Lowell, Financial Database

Notes: Details regarding the City's outstanding debt can be found in the Notes to Basic Financial Stater

## CITY OF LOWELL Computation of Legal Debt Margin Last Ten Fiscal Years

	2022	2021	2020	2019	2018
Total Real Market Value	\$ 168,202,694	\$ 129,834,847	\$ 123,729,680	\$ 117,576,623	\$ 108,244,103
Legal debt margin: Debt limitation: 3 percent of total real market value	5,046,081	3,895,045	3,711,890	3,527,299	3,247,323
market value					
Debt applicable to limitation: General obligation debt Less: Amount Available for repayment of general obligation bond	-	-	-	-	-
principal					
Total debt applicable to limitation Legal debt margin	- \$ 86,624,387	\$ 66,864,946	\$ 63,720,785	- \$ 60,551,961	- \$ 55,745,713
Total net debt applicable to the limit as a percentage of debt limit	0%	0%	0%	0%	0%
	2017	2016	2015	2014	2013
Total Real Market Value Legal debt margin: Debt limitation:	\$ 94,410,652	\$ 90,378,891	\$ 86,132,470	\$ 80,167,206	\$ 84,732,061
3 percent of total real market value	2,832,320	2,711,367	2,583,974	2,405,016	2,541,962
Debt applicable to limitation: General obligation debt Less: Amount Available for repayment of general	-	-	-	-	-
obligation bond principal					
Total debt applicable to limitation Legal debt margin	\$ 48,621,486	\$ 46,545,129	- \$ 44,358,222	\$ 41,286,111	\$ 43,637,011
Total net debt applicable to the limit as a percentage of debt limit	0%	0%	0%	0%	0%

Note: Oregon revised Statutes (ORS) 287A050(2) states: "unless the city charter provides a lesser limitation, a city may not issue or have outstanding at the time of issuance general obligation bonds in a principal amount that exceeds three percent of the real market value of the taxable property within its boundaries, calculated as provided in ORS 308.207".

# CITY OF LOWELL Demographic Statistics

Last Ten Fiscal Years

Fiscal Year	Population <sup>1</sup>	Personal Income <sup>2</sup> (in thousands)	Per Capita Personal Income <sup>3</sup>	Median Household Income⁴	Median Age⁵	School Enrollment <sup>6</sup>	Unemployment Rate <sup>7</sup>
12-13	1,055	37,996	36,360	49,911	44.2	255	8.88
13-14	1,060	38,496	36,489	45,341	45.9	263	7.91
14-15	1,060	41,071	38,746	46,125	39.9	318	6.78
15-16	1,065	43,661	41,190	53,438	43.7	287	5.66
16-17	1,070	45,152	42,396	55,375	40.5	302	5.01
17-18	1,070	47,525	44,416	56,726	39.8	343	4.38
18-19	1,075	49,353	46,124	57,083	41.6	284	4.34
19-20	1,090	50,891	47,340	55,729	46.7	262	3.98
20-21	1,211	62,090	51,272	55,795	47.9	209	7.94
21-22	1,235	68,105	55,146	52,431	47.2	202	5.50

#### Sources:

1	Center for Population Research and Census, PSU; www.pdx.edu/population-research/population-estimate-reports
	Population Estimates are certified as of July 1st and published around November 15th of each year
2	Estimation; Calculated, Population multiplied by Per Capita Personal Income
3	Bureau of Economic Analysis; www.bea.gov; for Eugene-Springfield, OR MSA, Table CAINC1
	Prior year estimates available in November of the ensuing year

4 United States Census Bureau; https://data.census.gov/cedsci/table?q=Lowell city, Oregon Income and Poverty

5 United States Census Bureau; https://data.census.gov/cedsci/table?q=Lowell city, Oregon Populations and People

6 United States Census Bureau; https://data.census.gov/cedsci/table?q=Lowell city, Oregon Education

7 Bureau of Labor Statistics; https://data.bls.gov; for Eugene, OR MSA

#### Notes:

1 Calendar year statistics are matched to the first half of the fiscal year

2 US Census 2020 data release date for American Community Survey is in November each year

3 US Census 2020 data release has been delayed due to Covid-19

# CITY OF LOWELL Top Fifteen Water System Customers

# by units of Consumption as of June 30, 2022

Customer	Account Type	Percentage of Total Consumption
City of Lowell - Sewer Plant	Public	3.09%
Covered Bridge Estates	Multi-Family	1.75%
Henshaw	Private	1.48%
Lowell School District (HS)	Public	1.31%
Mountain View Real Estate & Property Mgmt	Multi-Family	1.17%
Lowell School District (GH)	Public	1.13%
Jenness	Private	1.09%
City of Lowell - Paul Fisher Park	Public	0.99%
Hughes	Private	0.96%
Lowell School District (BCA)	Public	0.87%
Lowell School District - (Bus)	Public	0.74%
Larson	Private	0.74%
Dilts	Public	0.69%
Marron	Public	0.64%
Winder	Private	0.63%

Source: City Utility Database

# CITY OF LOWELL Full-time Equivalent Employees by Function/Progam Last Ten Fiscal Years

### Full-time equivalent employees based on adopted budget

Function or Program	2022	2021	2020	2019	2018	2017	2016*	2015*	2014*	2013**
General Government										
Administration	0.20	0.20	0.15	0.15	0.15	0.15	0.65	0.41	0.47	-
Finance/City Clerk	0.10	0.10	0.10	0.10	0.10	0.10	0.54	0.54	0.61	-
Facilities	0.06	0.06	0.03	0.18	0.18	0.18	0.20	0.30	0.80	-
	0.36	0.36	0.28	0.43	0.43	0.43	1.39	1.25	1.88	-
Public Safety										
Administration	0.10	0.10	0.10	0.10	0.10	0.10	-	-	-	-
Municipal Court <sup>2</sup>	0.05	0.05	0.05	0.05	0.05	0.05	-	-	-	-
Code Enforcement	0.05	0.05	0.05	0.05	0.05	0.05	-	-	-	-
Police <sup>1</sup>	-	-	-	-	-	-	-	-	-	-
	0.20	0.20	0.20	0.20	0.20	0.20	-	-	-	-
Community Development										
Administration	0.05	-	0.05	0.05	0.05	0.05	-	-	-	-
Planning & Land Use	-	-	0.05	0.05	0.05	0.05	-	-	-	-
Building <sup>2</sup>	0.05	0.05	0.05	0.05	0.05	0.05	-	-	-	-
Engineering <sup>1</sup>	-	-	-	-	-	-	-	-	-	-
	0.10	0.05	0.15	0.15	0.15	0.15	-	-	-	-
Public Works										
Administration	0.60	0.60	0.60	0.60	0.60	0.60	0.35	0.22	0.16	-
Finance/City Clerk	0.80	0.80	0.80	0.80	0.80	0.80	1.20	1.21	1.19	-
Water Facilities	1.39	1.39	1.28	1.28	1.28	1.28	1.37	1.37	1.57	-
Sewer Facilities	1.39	1.39	1.28	1.28	1.28	1.28	1.37	1.37	1.28	-
Streets	0.20	0.20	0.41	0.41	0.41	0.41	0.28	0.28	0.35	-
	4.38	4.38	4.37	4.37	4.37	4.37	4.57	4.45	4.55	-
Culture & Recreation										
Administration	0.05	0.05	0.05	0.05	0.05	0.05	-	-	-	-
Parks	0.68	0.68	0.58	0.43	0.43	0.43	0.42	0.33	-	-
Library	0.59	0.09	0.40	-	-	-	-	-	-	-
	1.32	0.82	1.03	0.48	0.48	0.48	0.42	0.33	-	-
Total Full-time equivalents	6.36	5.81	6.03	5.63	5.63	5.63	6.38	6.03	6.43	

Sources:

City's adopted budget for relevant fiscal year

Notes:

1 Contracted Service, no City Employees

2 Finance/City Clerk allocated for duties related to these activities, portion of services are contracted

\* FY 2016 & prior, no allocations were made for general fund departments

\*\* No data available for FY 13

COMPLIANCE SECTION



## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AND INTERNAL CONTROL REQUIRED BY OREGON STATE REGULATIONS

Mayor and Members of the City Council City of Lowell Lane County, Oregon

We have audited the modified cash basis financial statements of City of Lowell for the year ended June 30, 2022 and have issued our report thereon dated May 25, 2023. We conducted our audit in accordance with auditing standards generally accepted in the United States of America.

## Compliance

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes (ORS) as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion.

We performed procedures to the extent that we considered necessary to address the required comments and disclosures which included, but were not limited to the following:

Deposit of public funds with financial institutions (ORS Chapter 295) Indebtedness limitations, restrictions and repaymrent. Budgets legally required (ORS Chapter 294). Insurance and fidelity bonds in force or required by law. Programs funded from outside sources. Highway revenues used for public highways, rods and streets. Authorized investment of surplus funds (ORS Chapter 294) Public contracts and purchasing (ORS Chapters 279A, 279B, 279C)

In connection with our testing, nothing came to our attention that caused us to believe the District was not in substantial compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Municipal Corporations, except for the budget overexpenditure described in note 2 to the financial statements.

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## OAR 162-10-230 Internal Control

In planning and performing our audit, we considered the City of Lowell's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Lowell's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City of Lowell's internal control over financial reporting. A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. Our consideration of internal control over financial reporting was for limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

This report is intended solely for the information and use of management, the City Council of the City of Lowell and the Oregon Secretary of State and is not intended to be and should not be used by anyone other than these specified parties.

## Emerald CPA Group, LLP

Eugene, Oregon May 25, 2023



INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS* 

Mayor and Members of the City Council City of Lowell Lane County, Oregon

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, business-type activities, each major fund and the aggregate remaining fund information of the City of Lowell as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the City of Lowell's basic financial statements, and have issued our report thereon dated May 25, 2023.

## **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City of Lowell's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Lowell's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Lowell's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the City of Lowell's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Lowell's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Lowell's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Lowell's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

# Emerald CPA Group, LLP

Eugene, Oregon May 25, 2023